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### **INTERREG V A Italy – Croatia CBC Programme**

## Description of Management and Control System

Version N. 1.0 of 14<sup>th</sup> November 2017







#### INTERREG V A Italy-Croatia 2014-2020 Programme Description of Management and Control System – Managing Authority and Certifying Authority Art. 72 of Regulation (EU) No. 1303/2013 of 17 December 2013

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Heading	Content by item	Reference to appendices	Reference to acts (other than CPR and ETC Reg., Interreg V- A Italy-Croatia Programma)
1.1 Information submitted by	INTERREG V-A Italy – Croatia 2014-2020 Programme CCI2014TC16RFCB042 Main Contact Point Managing Authority: Regione del Veneto - UO AdG Italia-Croazia <u>italia.croazia@regione.veneto.it</u>		INTERREG V-A Italy – Croatia 2014-2020 Programme CCI2014TC16RFCB042
1.2 The information provided describes the situation on	14/11/2017		
1.3 System Structure	With decision C(2015)9342, amended with decision C(2017)3705, the Cooperation Programme Interreg V-A Italy-Croatia for support from the European Regional Development Fund under the European territorial cooperation goal in Italy and Croatia was adopted by the European Commission. In order to ensure the effective implementation of the Interreg V A Italy – Croatia 2014-2020 Programme (hereafter "Programme") and the full respect of the general principles of management and control systems, in accordance with Art. 123 of Common Provisions	Programme flowchart ANNEX 7 - List of NUTS III Regions participating in the	Decision C(2014) 3776 on Programme financial allocation Decision C(2014) 3898 on Programme Cooperation area









Regulation (CPR) and Art. 21 of European Territorial Cooperation	Decision C(2015)
(ETC) Regulation, and according to the principle of separation of	9342 on adoption of
functions established by art. 72, b) of CPR, three authorities have	СР
been identified for the Programme: the Managing Authority, the	
Certifying Authority, the Audit Authority.	Decision C(2017)
In accordance with Art. 47 of CPR, the Monitoring Committee (MC)	3705 on
of the Programme has been set up within three months from the	modifications to CP
date of notification to the Member State of the Commission	
decision adopting the Programme.	Regional Government
Moreover, in accordance with Art. 23 of ETC Regulation and	Resolution No. 1790
following the procedures agreed between Member States and set in	of 07/11/2017 on
the Cooperation Programme (CP), the MA established the Joint	minor modifications
Secretariat of the Programme.	to the CP and TA
	multiannual
The CP identifies the following bodies, with the function here	indicative plan
synthetically described and later detailed, in charge for the	
management and control of the Programme:	Regional Government
	Resolution No. 1001
<ul> <li>Monitoring Committee (MC): supervising and monitoring</li> </ul>	of 4/08/2015 on the
Programme implementation and responsible for the	identification of AA
selection of operations;	and CA
Managing Authority (MA): bearing overall responsibility for	
the management and the implementation of the Programme	Regional Government
towards the European Commission;	Resolution No. 1654
• Joint Secretariat (JS): assisting the MA and the MC in carrying	of 19 novembre 2015
out their respective duties;	"Proposta di
Certifying Authority (CA): certifying the declarations of	designazione
expenditure and the applications for payment before they	dell'Autorità di audit







	are sent to the European Commission and drawing up the accounts referred to in point (a) of Article 59(5) of the	del Programma di Cooperazione
	Financial Regulation;	Transfrontaliera
•	Audit Authority (AA): body independent from the Managing	Italia-Croazia (2014-
	Authority and the Certifying Authority, responsible for	2020), cofinanziato
	verifying the effective functioning of the management and	del Fondo europeo di
	control system. The AA is assisted by a Group of Auditors	sviluppo regionale -
	(GoA) composed by representatives of both MS participating in the Programme;	FESR"
•	Member States (MS): cooperating for the sound	Regional Government
	management, control and implementation of the	Resolution No. 1994
	Programme;	of 6/12/2016
•	National Committees (NC): consultative bodies representing	identifying MA, CA
	national, regional and local Authorities as well as socio-	and FLC of TA budget
	economic and institutional partnerships, relevant for the	within the Veneto
	Programme area, at MS level.	Region and following
		the Region overall re-
	P also specifies that the Programme language is English and I manuals, checklists and other relevant documentation will	organisation
be prov	vided in English.	Head of MA Decrees
		No.3 of 17/03/2016
		on identification of
		MC voting members
		Head of MA Decrees
		No.10 of 20/05/2016
		on MC non-voting
		members









	Managing Authority:	
		Regional Government
	Veneto Region - Area for Human Capital, Culture and Programming	Resolution No. 1994
	of European Funds - Directorate for Joint Programming -	of 6/12/2016
	Organizational Unit Italy-Croatia MA	identifying MA, CA
	Dorsoduro 3494/a – 30123 Venezia (VE), Italy	and FLC of TA budget
		within the Veneto
	Contact Person:	Region and following
	Silvia MAJER	the Region overall re-
	Managing Authority - Head of Organizational Unit Italy-Croatia MA	organisation
	Tel: 00 (39) 041 2791781	
	italia.croazia@regione.veneto.it	Regional Government
		Resolution No. 1014
	Joint Secretariat:	of 4/07/2017 on the
1.3.1 Managing authority		administrative
	Joint Secretariat headquarters:	organisation of the
	Veneto Region - Area for Human Capital, Culture and Programming	Regional Government
	of European Funds - Directorate for Joint Programming -	
	Organizational Unit Italy-Croatia MA	
	Dorsoduro 3494/a – 30123 Venezia (VE), Italy	
	Joint Secretariat Branch Offices - Croatia:	
	BO Zadar: Gljagoljaška 14, 23000 Zadar - Croatia	
	Direct Phone number: +385 23 316 336 or +385 23 250 920	
	E-mail: js.it-hr.branch-offices@arr.hr	
	BO Dubrovnik: Branitelja Dubrovnika 41, 20000 Dubrovnik - Croatia	
	Direct Phone number: +385 20 834 308	







	-	
	E-mail: js.it-hr.branch-offices@arr.hr	
	Contact Person	
	Ivan CURZOLO	
	Head of Joint Secretariat	
	Tel:00 (39) 041 279 3120	
	js.italy-croatia@regione.veneto.it	
		Regional Government
		Resolution No.1001
		of 4/08/2015 on the
		identification of AA
		and CA
	Certifying Authority (referred to hereafter as CA):	
		Regional Government
	Area for Instrumental Resources	Resolution No. 40 of
	Veneto RegionCannaregio, 23	19/01/2016 on
1.3.2 Certifying authority	30121 Venezia (VE) – Italy	Programme
(specify if the function is		organization including
internal, if appropriate,)	Contact Person	CA reinforcement and
	Gianluigi MASULLO	appointment of new
	Certifying Authority - Head of Area for Instrumental Resources	personnel
	0039 041 2794211	
	area.risorsestrumentali@regione.veneto.it	Regional Government
		Resolution No. 1994
		of 6/12/2016
		identifying MA, CA
		and FLC of TA budget
		within the Veneto









			Region and following the Region overall re- organisation
2.1 MA - Main Functions			
2.1.1 Status of the MA and the body of which it is part	Regional public body, Regione del Veneto		
2.1.2 Specification of the functions and tasks carried out directly by the MA	The MA is responsible for managing the Cooperation Programme in accordance with the principle of sound financial management according to art. 125 of CPR and art. 23 of ETC Regulation. The MA acts for the benefit and the smooth Programme implementation in cooperation with the Member States. Additionally, it acts in full coherence with the Italian institutional, legal and financial provisions. The MA is in charge of ensuring the necessary communication flow and data provision both to the MC and to the European Commission, in particular with regard to the progress of the Programme, indicators and data. The MA is composed by different units dealing with Administrative coordination. The MA is beneficiary only for the Priority Axis 5; arrangements to ensure that verifications on the co-financed products and services are done in accordance with an adequate separation of functions are ensured. The MA is not designated as CA. The MA is supported by the JS in the execution of its functions, as foreseen by art. 23 of ETC Regulation.	ANNEX 2 - MA organisation chart (specifying members and units) ANNEX 3 - JS organisation chart (specifying members and units)	Regional Government Resolution No. 619 of 21/04/2015 appointing the







The JS is composed by different units dealing with Programme and	Programme
project monitoring, financial monitoring, communication and	organization including
capitalisation activities.	MA reinforcement
The JS main office is located in adjoining premises to the MA's. The	and appointment of
link with the MA is maintained by a constant flow of information	new personnel
and at least monthly meetings between the MA and the Head of JS	
and between the latter and the Senior Managers of the JS.	
	Regional Government
As regards to the management of the CP, the MA, assisted by the JS,	Resolutions No.
shall:	435/2016, 802/2016,
	803/2016,
(a) support the work of the MC referred to in art. 47 of CPR and	1224/2016 on the re-
provide it with the information it requires to carry out its tasks,	organisation of the
in particular data relating to the progress of the Programme in	Regional
achieving its objectives, financial data and data related to	administration
indicators and milestones;	
(b) draw up and, after approval by the MC, submit to the	
Commission annual and final implementation reports referred to	Regional Government
in Art. 50 of CPR;	Resolutions No. 40 of
(c) make available to beneficiaries information that is relevant to	19/01/2016, No. 360
the execution of their tasks and the implementation of	of 24/03/2015 and
operations respectively;	No. 1439 of
(d) establish a system to record and store in computerised form	15/09/2016 on the
data on each operation necessary for monitoring, evaluation,	establishment and
financial management, verification and audit, including data on	organisation of JS
individual participants in operations, where applicable;	
(e) ensure that the data referred to in point (d) is collected,	
entered and stored in the system.	







As regards to the <u>selection of operations</u> , the MA, assisted by the JS, shall:	
<ul> <li>(a) draw up and, once approved, apply appropriate selection procedures and criteria that:</li> <li>ensure the contribution of operations to the</li> </ul>	
<ul> <li>achievement of the specific objectives and results of the relevant priority;</li> <li>are non-discriminatory and transparent;</li> </ul>	
<ul> <li>take into account the general principles set out in Art.s 7 (equality between men and women and non- discrimination) and 8 (sustainable development) of CPR;</li> </ul>	
<ul> <li>(b) ensure that a selected operation falls within the scope of the Fund concerned and can be attributed to a category of intervention identified in the priorities of the CP;</li> </ul>	
(c) ensure that the beneficiary is provided with a document setting out the conditions for support for each operation including the specific requirements concerning the products or	
services to be delivered under the operation, the financing plan, and the time-limit for execution; (d) satisfy itself that the beneficiary has the administrative,	
financial and operational capacity to fulfil the conditions referred to in point (c) before approval of the operation;	
<ul> <li>(e) satisfy itself that, where the operation has started before the submission of an application for funding to the MA, applicable law relevant for the operation has been complied with;</li> <li>(f) ensure that operations selected for support from the Funds</li> </ul>	







do not include activities which were part of an operation which has been or should have been subject to a procedure of recovery
in accordance with Art. 71 of CPR following the relocation of a
productive activity outside the Programme area;
(g) determine the categories of intervention.
As regards to the financial management and control of the
Programme, the MA shall:
(a) verify that the co-financed products and services have been
delivered and that expenditure declared by the beneficiaries has
been paid and that it complies with applicable law, the CP and
the conditions for support of the operation;
(b) ensure that beneficiaries involved in the implementation of
operations reimbursed on the basis of eligible costs actually
incurred maintain either a separate accounting system or an
adequate accounting code for all transactions relating to an
operation;
(c) put in place effective and proportionate anti-fraud measures
taking into account the risks identified;
(d) set up procedures to ensure that all documents regarding
expenditure and audits required to ensure an adequate audit
trail are held in accordance with the requirements of point (g) of Art. 72 of CPR;
,
(e) draw up the management declaration and annual summary
referred to in points (a) and (b) of Art. 59(5) of the Financial
Regulation.







2.1.3 Functions formally delegated by the MA Specifications of the functions of the controllers foreseen in Art. 23(4) of regulation (EU) No. 1299/2013, for ETC Programmes	The MA has not formally delegated any function. With reference to the functions of the controllers, according to Art. 23(4) of ETC Regulation and considering that the MA will not carry out verifications under Art. 125(4) (a) of CPR throughout the whole Programme area, for each Member State the bodies responsible for carrying out such verifications in relation to beneficiaries on their territory (FLCs) have been designated. In Croatia the FLC is organized in a centralized system. The body in charge is the Agency for regional development of the Republic of Croatia, Directorate for financial management and accounting, service for FLC: Name of the designated Control Body: Agency for Regional Development of the Republic of Croatia Responsible unit: Directorate for First Level Control / Service for Cross-border Cooperation Programmes / Department for CBC Programme Italy-Croatia Address: Miramarska cesta 22, 10000 Zagreb, Croatia Contact person: Anamarija Ostojić, Head of Department Phone: +385 (0)1 4811 941 Fax: +385 (0)1 6447 608 E-mail: anamarija.ostojic@arr.hr Form of the designation: Regulation of bodies in the management and control system for the implementation of programmes that support the objective "European Territorial Cooperation" in the financial period 2014-2020	Regulation of bodies in the management and control system for the implementation of programmes that support the objective "European Territorial Cooperation" in the financial period 2014- 2020" (Croatian Official Gazette No 120/14) IGRUE Manuals and
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In Italy the FLC is organized in a de-centralised system; each	related annexes
beneficiary shall appoint its own controller, according to	(including control
instructions/procedures/requirements set in place by the MA on the	checklists): "Manuale
basis of the guidelines set at national level for ETC control systems	per la
(IGRUE Manuals and related annexes). Controllers appointed by the	rendicontazione ed i
beneficiaries can either be internal (functionally independent	controlli in relazione
department/unit inside the beneficiary organization) or external	alla spesa dei
(auditors belonging to independent institutions or selected through	programmi di
a procurement process in line with Programme rules) and have to be	Cooperazione
identified on the basis of requirements as integrity, professional	territoriale Europea"
skills and independence and have a good knowledge of the English	and "Caratteristiche
language, which is the working language of the Programme.	generali del sistema
Moreover, in case of external controllers, they have to be members	nazionale di controllo
of the relevant Italian national Professional registers ("Albo dei	dei programmi
Dottori Commercialisti e degli Esperti Contabili" or "Registro dei	dell'obiettivo
Revisori Legali ex d.lgs 39/2010") without interruption for at least	cooperazione
three years. These requirements have to be declared by the	territoriale europea
controller by means of self – declarations.	2014-2020" ver. 1.1
The appointment and compliance with requirements of each	December 2016
controller will be checked and approved by the following Unit within	
Veneto Region:	Regional Government
	Resolution n.
Responsible Unit: Area for Instrumental Resources - Budget and	1587/2017 and
Accounting Directorate – FLC Team	Decree n. 33 of the
Address: Cannaregio 23 – 30121 Venezia (VE), Italy	Director of Area for
Head of FLC Team: Tullio De Biasi	Instrumental
Email: tullio.debiasi@regione.veneto.it	Resources of October
T.: +39 (0)412791161	2017 on additional







	e-mail: <u>tullio.debiasi@regione.veneto.it</u>	tasks of FLC Team
	Cost of the controller is covered by the project budget of each Italian beneficiary; an indicative amount of $700,00 \in$ to $1.000,00 \in$ VAT excluded per Certification should be foreseen by Italian partners; this sum shall include on-the-spot visits (at least one visit during the project implementation).	
	Regarding the verification of expenditure of PA 5, the above mentioned Unit within the Veneto Region, independent from the MA, has been identified in charge with the FLC function for	
	Technical Assistance expenditure of Italian beneficiaries.	
	As for Croatian beneficiaries of the TA expenditure, the Office in	
	charge within the Agency for Regional Development is:	
	Responsible unit: Directorate for First Level Control / Service for Quality Control and Technical Assistance	
	Address: Miramarska cesta 22, 10000 Zagreb, Croatia	
	Head of Service: Andrijana Gavran	
	e-mail: <u>andrijana.gavran@arr.hr</u>	
2.1.4 Procedures for	According to Article 59 (2) of the Financial Regulation n. 966/2012, Member States shall take all necessary measures, including	ANNEX 13 - Process EGESIF 14-0013 - fina P "Risk assessmentAnnex 3, cf
ensuring effective and	legislative, regulatory and administrative measures, to protect the	and management" –domande n. 1.6, 1.18
proportionate anti-fraud	EU's financial interests, namely by preventing, detecting and	Sub-process P3 "The1.19, 1.20, 1.21, 1.23
measures	correcting irregularities and fraud.	fraud risk3.32, 3.33, 3.34, 3.35







According to the Convention on the "Protecting the EU's financial	assessment"; P4	3.37, 3.38, 3.39, 3.40,
interests - fight against fraud" (OJ C 316, 27.11.1995) "fraud", in		3.53 e
respect to expenditure, is defined as any intentional act or		3.57
omission such as:	incusures	5.57
• the use or presentation of false, incorrect or incomplete		EGESIF 14-0013 - final
statements or documents which has as its effect the		Annex 4
		AIMEX 4
misappropriation or wrongful retention of funds from the		EGESIF 14-0021-00
EU's budget;		
• non-disclosure of information in violation of a specific		
obligation with the same effect;		Member States and
• or the misapplication of such funds for purposes other than		Programme
those for which they were intended.		Authorities Fraud Risk
The MA is committed to maintain high legal, ethical and moral		Assessment and
standards, to adhere to the principles of integrity, objectivity and		Effective and
honesty and wishes to be seen as opposed to fraud and corruption		Proportionate Anti-
in the way that it conducts its business.		Fraud Measures" of
In order to successfully tackle the issue the MA, in cooperation with		16 June 2014
the JS, shall verify the absence of fraudulent approaches during the		
Programme implementation phase, committing itself to zero		Law of 7 August 1990,
tolerance to fraud and adopting a proactive, structured and		No. 241 "Nuove
targeted approach to managing the risk of fraud taken into account		norme sul
the whole eligible area.		procedimento
In this respect the MA, according to the art. 125 (4) of CPR and in		amministrativo" (and
cooperation with the representatives of the countries participating		subsequent
in the Programme, sets in place a structured approach to tackling		modifications)
fraud based on effective and proportionate anti-fraud and anti-		
corruption measures with cost-effective means taking into account		Legislative Decree of
the risks identified.		30 March 2001, No.







All MA, CA and JS staff are committed to inform about any	1	L65 "Norme genera
suspected fraud and irregularity to the competent authorities; this	S	sull'ordinamento de
obligation is further ensured with the signature of the Employee		avoro all
Code of Conduct of Veneto Region, approved by Regional	C	dipendenze dell
Government Resolution n. 38/2014. Croatian authorities as well	l l	Amministrazioni
shall respect the code of conduct for anti-fraud measures which is	1	oubbliche" and i
described in the Croatian Guidelines for management of	l l	oarticular art. 53
irregularities in ETC Programmes for 2014-2020 period.		
	l	aw of 6 Novembe
The Programme anti-fraud strategy is based on the following key		2012 No.19
elements: prevention, detection, correction and prosecution.	'	'Disposizioni per l
The combination of a thorough fraud risk assessment, adequate	l l	prevenzione e l
preventative and detective measures, as well as coordinated and	r	epressione dell
timely investigations by competent bodies could significantly		corruzione
reduce the fraud risk as well as provide adequate deterrence		dell'illegalità nell
against fraud.	l l	oubblica
Given the difficulties in proving fraudulent behavior and repairing	ā	amministrazione"
reputational damage, it is generally preferable to prevent rather		
than to have to deal with it after the event.	L	egislative Decree c
The MA is engaged in preventing fraudulent behaviors or other	8	3 April 2013 No. 3
fraudulent practices by the beneficiaries involved in the project		contenente
proposals as well as by its own internal staff: as regards this latter,	'	'Disposizioni i
the MA stimulates its own staff in complying with principles such as	r	nateria d
integrity, objectivity, accountability and honesty according to the	i	nconferibilità
Regional Government Decree No. 576 of May 5, 2016 pursuant to	i	ncompatibilità d
the art. 54 bis of Italian Legislative Decree 165/2001.	i	ncarichi presso l
	l l	bubbliche
Moreover, the MA according to its Management and Control		amministrazioni







System guarantees a clear allocation of responsibility, a robust	enti privati in
system of internal control and formal training activities for the	controllo pubblico, a
benefit of its staff both to raise awareness of the anti-fraud culture	norma dell'art. 1
and also to assist them in identifying and responding to suspected	commi 49 e 50, della
instance of fraud. "Suspected Fraud" means an irregularity giving	L. 6 novembre 2012
rise to the initiation of administrative and /or judicial proceedings	n. 190"
at a national level in order to establish the presence of intentional	
behavior, in particular fraud". In order to assess the impact and	Decree of the
likelihood of any potential fraud risks the MA adopts, in the	President of the
framework of the general Programme risk assessment exercise (see	Republic of 16 April
par. 2.2.2), a specific fraud risk assessment, according to the	2013 n. 62
EGESIF 14-0021-00 of the 16th June 2014 (Annex 1), targeting the	"Regolamento
main situations where key processes in the implementation of the	recante codice di
Programme could be most open to manipulation by fraudulent	comportamento dei
individuals or organizations. The fraud risk assessment is carried	dipendenti pubblici, a
out by a Committee as described in par. 2.2.2.	norma dell'articolo 54
In particular, the fraud risk assessment focuses on selected relevant	del D.lgs. n. 165 del
key processes considered to be most exposed to specific fraud	30 marzo 2001"
risks:	
• The selection of operations;	Regional Government
• The implementation of the projects by the beneficiaries,	Resolution n. 38 of
focusing on public procurement and labor costs;	28/01/2014 and
• The certification of costs by the MA and related payments;	Regional Government
<ul> <li>other possible specific risks to be identified during</li> </ul>	Resolution n. 1939 of
Programme implementation.	28/10/2014 on the
	adoption of the Code
The fraud risk assessment will take into due account all the	of Conduct of
Programme documents and furthermore:	employees of the







ERDF financial allocations of each single PAs and SOs;	Veneto Region
<ul> <li>nature, amount and duration of each single project that is</li> </ul>	
recommended for funding;	Regional Government
<ul> <li>financial and legal status of the beneficiary;</li> </ul>	Resolution n. 39 of
<ul> <li>frequency and extent of on-the-spot checks;</li> </ul>	the 27th of January
<ul> <li>results of the FLC and of the Second Level Control;</li> </ul>	2017 "Adozione de
<ul> <li>results of possible audits performed by the EC, the ECA, and</li> </ul>	Piano triennale della
National Courts of Auditors;	prevenzione della
<ul> <li>results of the general risk assessment performed in the</li> </ul>	corruzione 2017-2019
framework the risk management policy;	della Giunt
<ul> <li>possible information coming from other actors external to</li> </ul>	Regionale del Veneto
the management and control systems.	in attuazione dell
	Legge N. 190 /2012
The fraud risk assessment process will be also based on the EU data	recante "Disposizion
mining tool ARACHNE (Risk Scoring Tool) which will help MA to	per la prevenzione
identify, prevent and detect fraud risks relating to projects,	la repressione del
beneficiaries and contracts/contractors. The MA will transmit the	corruzione
data in line with the required scope of ARACHNE, and specified in	dell'illegalità nel
Annex III of the Commission Delegated Regulation (EU) No	pubblica
480/2014.	amministrazione"
	(Veneto Regio
The fraud risk assessment will consist of a straightforward, logical	Official Bulletin n. 2
and practical approach based on <b>five main methodological steps</b> :	of the 24 Februar
1. Quantification of the risk that a given fraud type would	2017)
occur by assessing impact and likelihood (gross risk).	
2. Assessment of the effectiveness of the current controls in	Veneto Regio
place to mitigate the gross risk.	"Mapping o
place to mitigate the gross lisk.	processes,







	3. Assessment of the net risk after taking into account the	assessment of risks of
	effect of any current controls and their effectiveness i.e.	corruption and its
	the situation as it is at the current time(residual risk).	management"
	<ol> <li>Assessment of the effect of the planned mitigating controls on the net (residual) risk.</li> </ol>	referred to year 2016
	5. Defining the target risk, i.e. the risk level which the MA	Regional Government
	considers tolerable after all controls are in place and	Resolution n. 11 of
	effective.	the 17 the January
		2017 "Attuazione
TI	he risk self assessment report drafted by the Committee as	Legge 6 novembre
sr	becified in par. 2.2.2. will also form the basis for responding to the	2012, n.190 recante
di	eficiencies by choosing effective and proportionate anti-fraud	"Disposizioni per la
m	easures from the list of recommended mitigating controls (see	prevenzione e la
Α	nnex 2 of EGESIF_14-0021-00). These last measures consist of a	repressione della
u	nique anti-fraud action plan providing timing, appropriate	corruzione e
te	echniques and fraud indicators, and a clear allocation of	dell'illegalità nella
re	esponsibilities among MA, CA and AA. The anti-fraud action plan	pubblica
sł	nall be implemented by the MA and monitored by the AA. Details	amministrazione",
01	n specific provisions for "follow-up" steps are indicated in the the	art. 1, par. 8:
aı	nti-fraud and irregularities manual developed by the Programme.	"definizione degli
0	nce a case of suspected fraud has been detected and reported	obiettivi strategici in
tł	ne MA will implement correction and prosecution actions by	materia di
Ca	arrying out targeted anti-fraud measures, depending to each	prevenzione della
si	ngle phase of Programme implementation where the fraudulent	corruzione e
	ehavior has been detected.	trasparenza" (Veneto
		Region Official
In	case the fraudulent behavior/practice should emerge during the	Bulletin n. 15 of the 7
	roject assessment phase and it affects seriously:	of February 2017)









a) the lead applicant: the AF shall be rejected;	
b) a project partner: it will be excluded from the project proposal;	Croatian Guidelines
in case the exclusion of such partner leads to non-fulfillment of the	for management of
minimum partnership requirements this will cause the rejection of	irregularities in ETC
the project proposal.	Programmes for
	2014-2020 period,
In case of recovery of undue payments from the beneficiaries	Version1.0,
which spent the EU funds in a fraudulent manner, the MA and CA	September 2017.
shall put in place a process of recovering of funds followed by civil	
and criminal proceedings as necessary.	
If an investigation should be opened, recovery and criminal	
prosecution should ensue by the competent authorities, the MA	
must transmit the case to the competent National Authority in the	
participating Member State for investigation and sanctions	
accordingly to the art. 122 of the CPR.	
In Italy the MA shall report suspected fraud and other irregularities	
which have been the subject of a primary administrative or judicial	
finding, without delay, to the Italian Anti-fraud Committee (COLAF)	
which operates, according to Presidential Decree n. 91 of May 14th	
2007, Art. 3 and Law n. 234 of December 24th, 2012, Article n. 54,	
at the Department for European Policies.	
Moreover, the MA will keep the National Authorities of the	
Republic of Italy and Croatia informed of the progress of	
administrative and legal proceedings.	
Full cooperation with investigative, law enforcement or judicial	
authorities shall be ensured, in particular by keeping files	
concerning fraud cases in safe places and ensure a proper	







	handover in case of staff mobility.	
	The fraud risk self assessment will be completed every two years as a general rule, during the whole programming period, or on an annual basis depending to the frequency of the reported cases of fraud and in case the level of risk identified is very low and no instances of fraud were reported during the preceding year. In the first place, the fraud risk self assessment will be made no later than six months after the designation of the MA. The anti-fraud check shall be made by October of each financial year and anyhow in time to allow the AA to present the audit report related to the previous closed accounting period at the date of 30th of June.	
	Once a fraud investigation has been concluded by competent authorities, or handed over to the relevant authorities for pursuit, the MA conduct a review of any internal process, procedure or control connected to the potential or actual fraud.	
2.2 Organisation of the MA		
2.2.1 Organisation chart and specifications of the functions of the units	MA The MA is established within the organizational structure of the Veneto Region which is a regional public body located in the north east of Italy. The Administrative structure of Veneto Region is organised in 6 main Areas, each Area comprises different Directorates and each Directorate is structured in Organisational Units.	Regional Law 54/2012 "Legge regionale per l'ordinamento e le attribuzioni della Giunta regionale in







		ANNEX 13 -	attuazione della legge
Ть	a functions of the Managing Authority are assigned to the		regionale statutaria
	e functions of the Managing Authority are assigned to the	-	J
	ganisational Unit named "AdG Italia-Croazia" / "MA of Italy-	•	17 aprile 2012, n. 1
	patia Programme" which is included in the Directorate for "Joint	Processes (all)	"Statuto del Veneto"
	ogramming" of the "Area for Human Capital, Culture and		(and consequent
Pro	ogramming of European Funds".		modifications)
		ANNEX 8 - MA	
As	described in Section 5 of the Cooperation Programme, the	Manual of	Regional Government
Ma	anaging Authority (MA) carries out the functions described in art.	Operations	Resolutions No. 228
12	5 of CPR and art. 23 of ETC Regulation.		and No. 230 of
			24/02/2015, No. 619
Ma	preover the MA, also in order to perform the functions mentioned		of 21/04/2015, No.
ab	ove, carries out the following main activities:		40 of 19/01/2016 and
	• <u>Programming</u> : Management of the process of drafting and		No. 1994 of
	modifying the Cooperation Programme based on the		06/12/2016, No. 1354
	indications of the Programme Partners Member States and		of 01/09/2016, No.
	of MC decisions, including the official submission of the		409 of 6/04/2017 on
	document through the SFC2014; Support to the		the establishment
	management of Programme MC activities; Link with the		and organisation of
	Italian and Croatian National Authorities; Managing of the		the MA
	relations with the European Commission.		
	• Coordination with other European initiatives: Networking		Regional Government
	with EU Strategy for the Adriatic and Ionian Region (EUSAIR),		Resolutions No.
	European Macro-strategies and other MAs of the European		435/2016, 802/2016,
	Territorial Cooperation Programmes.		803/2016,
	• Defining and updating of the Programme organizational		1224/2016 on the re-
	structure: Definition of the organizational structure of the		organisation of the
	MA; Coordination with other Programme Authorities; Set up		Regional







# Italy - Croatia

of JS and update of its organizational structure; Logistic	administration
support for the functioning of the JS; Fulfillments regarding	
the MC establishment and modification of the MC	Regional Governmen
composition.	Resolution No. 1014
Ensuring First Level Control (FLC) systems: Ensure that a FLC	of 04/07/2017 on the
system is set up for Italian beneficiaries; Collection of	administrative
information from Croatian National Authority on the FL	organisation of th
control system set up for Croatian beneficiaries; Check that	Regional Governmen
the expenditure of each beneficiary participating in an	Ū.
operation has been verified by a designated controller;	
Contribution, with JS support, to ensure a smooth	Regional Governmer
functioning of the control system through the organization of	Resolutions No. 40 d
dedicated training sessions and coordination meetings,	19/01/2016, No. 36
drafting of common manuals on control procedures in order	of 24/03/2016 ar
to ensure equal and impartial controls towards beneficiaries	No. 1439
of both territories; Carrying out, with the assistance of the	15/09/2016 on th
Joint Secretariat, targeted controls on the project financed.	establishment ar
Set up of the Information System for managing and	organisation of JS
monitoring the Programme: Ensure Analysis and scheduling	Head of MA Decree
for the development of the Programme management and	No. 1 of 22/01/201
monitoring Information, through the adaptation of the	No. 4 of 11/04/201
regional software "Sistema Informativo Unificato - SIU" to	No. 7 of 04/05/201
the specific needs of the Programme, including testing and	No. 13 and 14 o
start-up activities; Take care of constant upgrade and	17/06/2016, No. 7 d
operational management of the System.	02/09/2016, No. 8 d
Implementation of the Programme: Overall coordination of	02/09/ 2016, No. 3
Programme management activities; Public procurement for	32, 33, 34, 35 (
the assignment of the services required for Technical	02/12/2016







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	Assistance activities of the Programme; Drafting, with the support of the Joint Secretariat, of Guidelines, preparation and management of calls for proposals; Support to the implementation and monitoring of approved projects; Coordination with the other Programme Authorities and with JS, support to the MC activities. Communication and information and partnership	
	involvement: Activities, through the support of the Joint Secretariat, relating to the Communication of the Programme; Information and involvement of the Programme Partnership and Stakeholders; Organization and participation in events related to the Programme, including the preparation of documentation, the dissemination of information, the set up and management of an official Programme web site.	
•	Monitoring and evaluating of the Programme: Activities related to the monitoring and evaluation of the Programme, including annual reports, providing data for Italian e- cohesion unified monitoring system, ongoing and environmental evaluations, periodic and on-demand reporting. <u>Financial Management of the Programme</u> : Definition of the	
•	financial plans concerning the Programme, management of incoming and outgoing financial flows; Management of budget commitments, payments settlement and related controls; checks and monitoring activities on financial operations. <u>General activities</u> : Secretarial management, archiving and	







documents official registration; Institutional monitoring of
financial and administrative activities connected to the role
of the MA as an internal unit in the Veneto Regional public
administration; Other activities of general coordination,
planning and organization; Compulsory fulfillments with
regard to safety, privacy, anti-corruption, statistics, etc.;
Activities connected with Staff management .
MA organisation
The MA consists of 3 units reporting to the Head of MA and dealing
with Administrative coordination, Finacial coordination and
Technical Assistance Coordination A secretary service is also
established. The MA is located in Venice, in the same premises of
the JS headquarters.
Head of MA (1 FTE): defines the goals and job priorities;
coordinates, with the support of the Unit managers, the activities of
the offices and evaluates the results. In particular, the Head of MA
supervises:
- The programming activities, ensuring adequate support, also
with the JS, to MC activities, verifying the correct
implementation of MC decisions, ensuring an adequate
coordination with the Italian and Croatian National
Authorities and reporting to the European Commission;
- the structuring and functioning of the organizational
structure of the Programme, the establishment of the JS,
including the signature of the JS contracts, the management
of public procurement procedures for the assignment of







service contracts related to the Technical Assistance activities of the Programme;
- the definition of the Management and Control System
(Si.Ge.Co.), the setting up and management of the
Programme Information System;
- the implementation of the Programme, including in
particular the opening and management of calls for project
financing;
- the management of communication and information
activities, including the Programme website, participating,
whenever possible, as a spokesperson of the Programme at
events of information and dissemination of results;
- monitoring and evaluation of the Programme, ensuring
compliance with the timeline indicated by the European
regulations and the Programme;
- managing of the financial flows of the Programme,
highlighting any critical issue in order to identify solutions in
a timely manner.
Secretary (1 FTE) is in charge of the following activities:
<ul> <li>Inbound and outbound mail handling (official registration</li> </ul>
system, institutional e-mail address management);
<ul> <li>Management of the archives (files and papers);</li> </ul>
<ul> <li>Support for management and archiving of the acts;</li> </ul>
<ul> <li>management, on the dedicated online platform, of presence</li> </ul>
/ absence registrations of the Organizational Unit staff;
<ul> <li>Support to the organizational and authorization process of</li> </ul>
the job travel of MA and JS staff;







<ul> <li>Management of stationery and consumable materials, logistical support;</li> <li>General secretarial activity (e.g. telephone calls, agenda, mail drafting).</li> </ul>	
Administrative Coordination Unit (2 FTE) is in charge of the following	
activities:	
<ul> <li>Support to the management and coordination of administrative activities, including the drafting of the regional government resolution proposals/Director decrees concerning the Programme implementation;</li> <li>Support to the definition of organizational structure of MA and JS - including the selection procedures for staff</li> </ul>	ANNEX 11 - JS
recruitment and the drafting of the contracts - support to the definition of general organization of other Authorities of the Programme;	Manual of
• Support to the drafting of the documents for the implementation of the Programme;	
<ul> <li>Support to the management of public procurement procedures, including management of procedures for verifying the general requirements for the purpose of contract assignment, compliance of privacy and transparency rules;</li> </ul>	
<ul> <li>Administrative support to meetings and events organization;</li> <li>Support to secretarial activities, if necessary.</li> </ul>	ANNEX 12 – JS Recruitment procedures
Financial Coordination Unit (2 FTE) is in charge of the following	document
activities:	







r r	
	<ul> <li>Support to the drafting of administrative acts related to</li> </ul>
	financial issues and programming and in general for the
	achievement of sound financial management;
	<ul> <li>Budget management, budget revisions, management of</li> </ul>
	incoming and outgoing financial flows; management of
	budget commitments, payments settlements and related
	fulfillments;
	Financial management and accounting of Axis 5 "Technical
	Assistance";
	Drafting of Programme financial documents;
	<ul> <li>Support to the CA for the preparation of requests for</li> </ul>
	reimbursement to the EC on the basis of the information,
	supplied by the JS, on the procedures and checks carried out
	on costs for their certification;
	<ul> <li>Monitoring, with the JS support, of the ERDF Programme</li> </ul>
	budget.
<u></u>	echnical Assistance (3 FTE) is in charge of the following activities:
	<ul> <li>Analysis, testing, updating and management of the dedicated</li> </ul>
	Information System;
	<ul> <li>Overseeing on planning, developing and updating of the</li> </ul>
	Programme website;
	<ul> <li>Technical support to meetings and events organization;</li> </ul>
	Contribution to the drafting of Programme documents and to
	the revision of the Programme;
	<ul> <li>Information to potential beneficiaries and information</li> </ul>







<ul> <li>meetings;</li> <li>Indicators, physical monitoring and evaluation of the Programme;</li> <li>Drafting annual reports, Programme and statistic reports.</li> </ul>	
<b>JS</b> The JS, set up by the MA in compliance with art. 23 (2) of ETC Regulation, is in charge of assisting the MA and the MC in carrying out their functions, providing information to potential beneficiaries about funding opportunities under the Programme and assisting the beneficiaries in the implementation of operations.	
<ul> <li>The JS assists the MA in the following tasks:</li> <li>secretary services and administrative activities;</li> <li>day-to-day management and implementation of the Programme;</li> <li>drafting and implementing the communication strategy in accordance with art. 116 of CPR and in compliance with the communication requirements;</li> <li>preparing all the documents for submission of the proposals (e.g.: application form, guide for filling in the application form, Programme manual, guideline for the accounting expenses, contract framework between MA and Lead Applicants, and between LP and PPs, etc.);</li> <li>coordinating the assessment process of the received project proposals in accordance with the criteria approved by the MC;</li> </ul>	







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<ul> <li>presenting the results of the assessment process to the MC in charge of the approval for funding;</li> <li>updating information on the monitoring system, at Programme and operation level;</li> <li>drawing up reports on the implementation of the Programme.</li> </ul>	
<ul> <li>The support of the JS to the MC consists in the following activities:</li> <li>secretary services, organization of the meetings, preparing</li> </ul>	
<ul> <li>agenda and keeping the minutes;</li> <li>preliminary analysis of proposals on the basis of the standards indicated by the MC;</li> </ul>	
<ul> <li>carrying out the assessment process of the received project proposals in accordance with the criteria approved by the MC;</li> </ul>	
<ul> <li>drawing up documents to support the MC in the evaluation of the proposals, also liasing with designated experts, and preparing the draft documents for the approval of the operations.</li> </ul>	
The JS assists Programme beneficiaries in the following activities:	
<ul> <li>help desk office, as first contact point for information about the Programme to potential beneficiaries and then to beneficiaries during the implementation of the operations;</li> </ul>	
<ul> <li>If defined by the call procedures, preliminary evaluation of the proposals to be submitted for funding, in order to verify their formal eligibility and that all the due documents are</li> </ul>	







<ul><li>included;</li><li>monitoring of the development of the activities and expenses.</li></ul>	
<b>JS organisation</b> The JS consists of 4 units reporting to the Head of JS: the Institutional Unit, the Financial Unit, the Evaluation and Monitoring Unit and the Communication Unit. Each unit is coordinated by a Senior Manager liaising with the Head of JS. The JS is based in three different locations: Venice (main office), Zadar and Dubrovnik (branch offices).	
<ul> <li><u>Head of JS</u>: 1 FTE – located in Venice</li> <li>assists the MA in representing the Programme towards the MC, the European Commission, other Programmes and institutions according to the needs;</li> <li>coordinates the preparation of calls for proposals (in cooperation with the MA and the MC);</li> <li>coordinates the projects selection procedures;</li> <li>coordinates the monitoring of the projects, prepares reports to the MC and the MA;</li> <li>coordinates the drawing-up of relevant documents (e.g.: Manuals, Plans, Budgets, Annual Implementation Report, Statistics for the MA and MC);</li> <li>supervises the updates and amendments of Programme documents;</li> <li>ensures that documents produced are in line with the</li> </ul>	







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	regulations and relevant decisions and with the Programme internal procedures;
	<ul> <li>coordinates the implementation of the Programme evaluations;</li> </ul>
	<ul> <li>supports the MC, in particular with regard to the</li> </ul>
	organization of its meetings;
	<ul> <li>ensures the follow-up and implementation of decisions;</li> </ul>
	<ul> <li>supports the development, the maintenance and the usage of the Programme information and monitoring system;</li> </ul>
	<ul> <li>coordinates the organization of meetings and events and the</li> </ul>
	implementation of the Programme communication strategy.
	Institutional Unit: 3 FTE – located in Venice
	Programme Management (2 FTE):
	<ul> <li>supporting the Head of JS for the general office coordination</li> </ul>
	including the staff; supporting the MA, also through the
	coordination of the work of the E&M Unit, in drafting acts,
	documents and reports, defining the day-to-day handling of
	Programme procedures, the drafting of the relevant
	documents (Programme manual, guidelines, etc.);
	<ul> <li>contributing to the monitoring of the Programme;</li> </ul>
	<ul> <li>supporting to the organization and participation in events at</li> </ul>
	Programme level;
	<ul> <li>elaborating thematic reports and annual reports;</li> </ul>
	<ul> <li>supporting the preparation of calls for proposals, selection</li> </ul>
	procedures and monitoring of the projects;
	<ul> <li>supporting the MC in its work and organisational and</li> </ul>







operational support during MC meetings. Legal issues (1 FTE):	
<ul> <li>supporting the MA for legal aspects concerning the drafting of Programme documents, including calls for proposals and selection procedures;</li> </ul>	
<ul> <li>supporting administrative aspects concerning the implementation of the Programme and the application of EU regulations;</li> </ul>	
<ul> <li>supporting the drafting of contracts and the handling of complaints;</li> </ul>	
<ul> <li>supporting the MA and the beneficiaries regarding the application of Italian administrative law, public procurement, state aid, privacy.</li> </ul>	
Evaluation and Monitoring Unit: 8 FTE – located in Venice, Zadar and	
Dubrovnik	
<ul> <li>drafting acts, documents and reports necessary for the sound Programme implementation;</li> </ul>	
<ul> <li>defining and day-to-day handling of Programme procedures;</li> </ul>	
<ul> <li>preparing calls for proposals from the procedures for selection to the monitoring of the projects;</li> </ul>	
<ul> <li>evaluating the project proposals submitted;</li> </ul>	
<ul> <li>setting up and day-to-day functioning of the IT managing and</li> </ul>	
monitoring system of the Programme (coordinated by the MA and the JS Finance Unit);	
<ul> <li>organizating MC meetings and ensuring their follow-up</li> </ul>	
(logistics coordinated by the MA and the JS Communications	







<ul> <li>Unit);</li> <li>monitoring of the Programme with a specific focus on indicators and physical implementation;</li> <li>organizing and participating in events at Programme level for supporting potential applicants and beneficiaries;</li> <li>preparaing specific tools and documents for disseminating information to potential applicants and stakeholders;</li> <li>elaborating thematic reports and annual reports.</li> </ul> <b>Financial Unit</b> : 2 FTE – located in Venice <ul> <li>supporting the MA in drafting administrative acts related to financial issues and programming and in general for the achievement of sound financial management;</li> <li>supporting the preparation of decisions of the MC regarding project budget reallocations and any other major changes in financial issues at project level;</li> <li>supporting the MA and coordinating at JS level the setting up and day-to-day functioning of the IT managing and monitoring system of the Porgramme;</li> <li>ensuring timely information in order to support the CA in the preparation of requests for reimbursement to the EC providing all necessary information on the procedures and checks carried out on costs for their certification;</li> <li>supporting the regular investigation of administrative and accounting documents in order to process the reports of financial and procedural progress requested for audit activities;</li> </ul>		
<ul> <li>supporting the MA in drafting administrative acts related to financial issues and programming and in general for the achievement of sound financial management;</li> <li>supporting the preparation of decisions of the MC regarding project budget reallocations and any other major changes in financial issues at project level;</li> <li>supporting the MA and coordinating at JS level the setting up and day-to-day functioning of the IT managing and monitoring system of the Programme;</li> <li>ensuring timely information in order to support the CA in the preparation of requests for reimbursement to the EC providing all necessary information on the procedures and checks carried out on costs for their certification;</li> <li>supporting the regular investigation of administrative and accounting documents in order to process the reports of financial and procedural progress requested for audit</li> </ul>	<ul> <li>monitoring of the Programme with a specific focus on indicators and physical implementation;</li> <li>organizing and participating in events at Programme level for supporting potential applicants and beneficiaries;</li> <li>preparaing specific tools and documents for disseminating information to potential applicants and stakeholders;</li> </ul>	
activities:	<ul> <li>supporting the MA in drafting administrative acts related to financial issues and programming and in general for the achievement of sound financial management;</li> <li>supporting the preparation of decisions of the MC regarding project budget reallocations and any other major changes in financial issues at project level;</li> <li>supporting the MA and coordinating at JS level the setting up and day-to-day functioning of the IT managing and monitoring system of the Programme;</li> <li>ensuring timely information in order to support the CA in the preparation of requests for reimbursement to the EC providing all necessary information on the procedures and checks carried out on costs for their certification;</li> <li>supporting the regular investigation of administrative and accounting documents in order to process the reports of</li> </ul>	







<ul> <li>supporting the MA in monitoring the ERDF Programme budget and alerting on the risk of de-commitment;</li> <li>drawing up documents related to certification and verification of the Programme with particular reference to the financial aspects;</li> <li>supply and updating of economic and financial data in the management and monitoring system of the Programme;</li> <li>supply of statistical analysis related to quantitative and qualitative indicators and to financial progress of the projects to be submitted to the actors of the Programme;</li> </ul>
<ul> <li>supporting the functioning of First Level Control systems of the Programme;</li> <li>participating in external events and seminars as it is necessary.</li> </ul>
Communication Unit: 2 FTE – located in Venice
<ul> <li>develops, updates, coordinates and monitors the implementation of the Communication Strategy and</li> </ul>
Communication Plan of the Programme according to the
Programme strategy, in coordination with concerned
Programme actors;
<ul> <li>collects, organizes, edits and disseminates efficiently the information on the Programme;</li> </ul>
<ul> <li>actively participates in the network of communication officers of ETC Programmes;</li> </ul>
<ul> <li>develops and updates Programme communication tools such as the website, newsletters, publications, etc.;</li> </ul>







<ul> <li>coordinates and contributes to the production of Programme publications (online and paper based);</li> <li>supports beneficiaries in their activities for dissemination of information about projects (through online support guidance, communication trainings);</li> <li>conceives and organizes Programme events (international conferences, thematic workshops, trainings, etc.);</li> <li>promotes and represents the Programme and its projects at external events, on the basis of the needs.</li> </ul>	
IC ve evuitment	
JS recruitment JS staff working in Venice is hired by Veneto Region and JS staff working in the two branch offices in Croatia is hired by Croatian Programme partners (Agency for Regional Development under the Croatian Ministry of Regional Development and EU Funds). Branch offices are an integral part of JS, working in close cooperation with JS members in Venice and jointly managing the activities under the coordination of the Head of Joint Secretariat.	
Each staff member is hired in line with the national regulations in force according to the workplace and on the basis of remuneration provided for the proper level; all the contracts include specific provisions by which staff commits to avoiding situations of conflict of interests and applying impartiality principles in day-to-day activities, in the preliminary stage of the projects application and in communications with beneficiaries and stakeholders.	
The Head of JS and staff are selected by a Joint Selection Committee	







T		1	
	with a transparent procedure open to European citizens;		
	representatives of both Countries are involved in the entire		
	selection procedure: from the drafting of job profile to the		
	assessment of CVs, from eventual written tests to interviews. Call		
	announcement, application forms, tests and interviews are in		
	English language; the recruitment procedure is advertised on the		
	Programme website and other information channels suggested by		
	Programme participating Countries.		
	In the surget of a 10 staff around an indian should be the start of th		
	In the event of a JS staff member being absent for an extended		
	period, the MA or the Agency for Regional Development in		
	coordination with the MA will proceed with the recruitment of new		
	personnel in line with the National legislation in force. In the		
	meantime, other staff members take on the staff member's duties		
	or distributes them within the Unit.		
	JS training		
	A general plan to assess training needs of the staff is prepared by		
	the Head of JS at the end of each year for the following one. Training		
	plan is generally based on the services offered by Interact and does		
	foresee the participation of all staff members in indicatively 2		
	courses per staff member each year.		
	Moreover, a basic training is ensured to all staff members from both		
	internal staff (Head oF JS, Senior Managers) or by means of external		
	courses (e.g. courses for beginners organised by INTERACT).		
	In line with the provisions of Annex XIII of CPR, the MA ensures	ANNEX 13 – Process	
2.2.2 Framework to ensure	appropriate risk management in relation with all the procedures	P – Sub-process P1	
that an appropriate risk	included in the description of the management and control system.	"The risk	







			1
management exercise is		assessment", Sub	
conducted, in particular in	In order to guarantee a sound financial management and effective	•	<
the event of major	Programme implementation, the MA ensures the identification of:	management"	
modification to the	<ul> <li>Actions and measures for risk prevention;</li> </ul>		
management and control			
system	<ul> <li>Potential risks related to specific activities.</li> </ul>		
	Consequently, the risk assessment is carried out by taking into		
	consideration different risk levels (low, medium, high) and whether		
	the risk is internal or external to the MA. It shall be highlighted that		
	the risk assessment includes the fraud risk assessment as specified		
	in paragraph 2.1.4.		
	In order to assess the impact and likelihood of any potential risk the		
	MA adopts an official risk assessment procedure targeting key		
	processes in the implementation of the Programme.		
	The selected relevant key areas considered to be most exposed to		
	specific risks are:		
	<ul> <li>the selection of operations;</li> </ul>		
	• the adequate information provided to beneficiaries and		
	potential beneficiaries;		
	<ul> <li>the management of controls on approved operations;</li> </ul>		
	<ul> <li>the storage and archiving of relevant documentation;</li> </ul>		
	• the collection, recording and storing in a computerized form		
	data on each operation;		
	<ul> <li>the anti-fraud prevention and management;</li> </ul>		
	<ul> <li>the certification of expenditure;</li> </ul>		
L		1	1







<ul> <li>the drawing-up of the management declaration and annual</li> </ul>	
summary of the final audit reports and of controls carried	
out.	
<ul> <li>the internal control environment;</li> </ul>	
<ul> <li>the drafting of documentation of the "assurance packace"</li> </ul>	
This risk assessment shall be carried out by an ad bas <b>Committee</b>	
This risk assessment shall be carried out by an ad hoc <b>Committee</b>	
established by the MA as a <b>self-assessment team</b> and composed by	
four members: one representative from the MA, one from the JS	
one representative from the CA, one representative of the Agency	
for Regional Development of the Republic of Croatia, hosting the FLC	
team.The Committee is a technical body, whose members are	
selected according to their specific experience in the field. As the AA	
will audit the completed risk assessment, it is recommended that it	
does not take a direct role in deciding on the level of risk exposure	
but it could be envisaged to participate in the assessment process in	
an advisory role or as an observer. The Committee shall take into	
account risks across the whole Programme area by requesting	
eventual support from National Authorities of the two participating	
countries. The members of the Committee may appoint a delegate	
for the participation to the Committee's meetings, provided that it	
falls in the same Organization.	
The end output of the risk assessment exercise is a risk self	
assessment report with the identification of those specific risks	
whose likelihood or impact must be reduced to an acceptable level.	
The Committee shall have clear reporting mechanisms ensuring	
sufficient coordination with the MA, the AA. This reporting on the	
results of effective risk prevention and management measures and	







	<ul> <li>will be part of the annual report of the MA to the EC.</li> <li>Risk assessment and related measure will be implemented by the MA in compliance with the relevant Italian and Veneto Regional Laws and Regulations: <ul> <li>the Regional Government Decree n. 39 of the 27th of January 2017 "Adozione del Piano triennale della prevenzione della corruzione 2017-2019 della Giunta Regionale del Veneto, in attuazione della Legge N. 190 /2012, recante "Disposizioni per la prevenzione e la repressione della corruzione e dell'illegalità nella pubblica amministrazione" (Veneto Region Official Bulletin n. 22 of the 24th February2017);</li> <li>the Regional Government Decree n. 11 of the 17 the January 2017 "Attuazione Legge 6 novembre 2012, n.190 recante "Disposizioni per la prevenzione e la repressione dell'illegalità nella pubblica amministrazione", art. 1, par. 8: "definizione degli obiettivi strategici in materia di prevenzione della corruzione e trasparenza" (Veneto Region Official Bulletin n. 15 of the 7th of February 2017).</li> </ul> </li> <li>Veneto Region annual anti-corruption plan and specific measures envisaged by the MA will be taken into due account by the Committee established to carry out the risk assessment at</li> </ul>	
2.2.3 Description of the procedures provided in		







writing to the staff of the	system, to be always available to all staff members. Procedures	Operations	
MA	provided in writing to the staff of MA and JS can be distinguished	-	
	into the following categories:	ANNEX 11 - JS	
	<ul> <li>internal procedures established for Programme</li> </ul>	Manual of	
	implementation: these are detailed in MA and JS Manuals of	Operations	
	Operations and accompanied by a set of process sheets that		
	identify each step of the procedure and related body in		
	charge;	ANNEX 13 -	
	<ul> <li>procedures established for the beneficiaries: these are</li> </ul>	Management and	
	included in Programme factsheets, and supporting	Control System	
	documens made available by the Programme on its website;	Processes (all)	
	the framework documentation provided for beneficiaries		
	contains procedural information and dispositions which are	ANNEX 16 – Audit	
	followed, where relevant, also by internal staff;	trail scheme	
	<ul> <li>general procedures applicable to regional units and offices:</li> </ul>		
	these are defined by Veneto region and made available in		
	the intranet in the form of written guidelines;	Programme	
	• specific internal rules: these are circulated via e-mail by the	Factsheets and	
	MA to MA staff and to the JS.	Assessment Manual	
	According to art. 47 of CPR, the MC was set up within three months	ANNEX 15 - Rules of	Regional Government
	from the date of notification to the Member States of the	procedure of the	Resolution No. 257 of
	Commission decision adopting the Cooperation Programme.	Monitoring	08/03/2016 on
2.2.3.1 Procedures to		Committee	establishment of MC
support the work of the	Composition		
MC	MC composition was agreed by the Member States participating in		Head of MA Decree
	the Programme and includes their relevant representatives. MC		
	composition is in accordance with art. 5 (2) of CPR and with the	•	on appointment of
	requirements set forth by the Commission Delegated Regulation	Committee (MC)	MC members and







<b>Decision-making</b> In principle, decision	s of the MC is taken by consensus, whereby		
as co-chair to ensure Rules of Procedure,	the Rules of Procedure, whereas the MA acts continuity. the MC draws up and approves its which contain a detailed description of the position and voting right.		non-voting members
	by a Member State according to a rotation		No. 78 of 19/06/2017 on identification and replacement of MC
website ( http:, composition#a); othe	//www.italy-croatia.eu/monitoring-committee- r arrangements on the transparency of MC d in the Rules of Procedure.		22/11/2016, No. 43 of 07/04/2017, No. 59 of 18/05/2017,
The CA participates necessary.	by invitation of the MC Presidency, where of the MC is published on the Programme		Head of MA Decrees No.10 of 20/05/2016, No. 24 of
<ul> <li>JS, in advisory the Monitoring</li> <li>AA as an indep</li> </ul>	-		replacement of MC voting members
<ul><li>The MC also includes</li><li>European Com</li><li>MA, in advisor</li></ul>	mission, in advisory capacity	Programme" – Sub- process B1	of 07/04/2017, No. 79 of 19/06/2017 on identification and
organisations, bodies partners, non-gover	I partners and bilateral non-governmental representing civil society (e.g.: environmental nmental organizations) are involved in .0 (2) of Code of Conduct.	A4,A5 ANNEX 13 - Process	Head of MA Decrees No. 3 of 17/03/2016,
	- Code of Conduct; representatives of the	-	







each Member State has one vote. The MC meets at least once a year. Decisions may also be taken through written procedure, with the exclusion of strategic relevance ones for which decisions adopted during joint meetings are required. Decisions of the MC are free from bias and must not be influenced by any partial personal or organisational interests of any of its individual members.	
<b>Tasks</b> According to art 49 of CPR, the MC is in charge of reviewing the implementation of the Programme and the progress made towards achieving its objectives, as well as of examining all issues that affect its performance. In order to do that, each meeting agenda contains a general update on Programme implementation provided by MA and JS; this includes also a feedback on the handling of problems and weaknesses identified by the MC. It is consulted and gives an opinion on any amendment of the Programme proposed by the MA. Moreover, it may make observations with regard to the implementation and evaluation of the Programme, including actions related to the reduction of the administrative burden. In addition to the tasks reported in art. 110 of CPR, the MC shall act in accordance with art. 7, 21, 49, 50, 56, 116 of CPR and art. 12 of ETC Regulation.	
<b>Transparency</b> MC composition and main decisions assumed during MC meetings are made available and regularly updated on the Programme	
website.	









2.2.3.2 Procedures for a system to collect, record and store in computerised form data on each operation necessary for monitoring, evaluation, financial management, verification and audit	In order to to collect, record and store in computerised form data on each operation necessary for monitoring, evaluation, financial management, verification and audit, the Veneto Region has developed, for 2014-2020 period, a unified electronic system for all ESI funds. The web application is named "SIU" (Unified Information System) and it is also used to support the Programme; details are given in chapter 4.			
2.2.3.3 Procedures for the supervision of the functions formally delegated by the managing authority	The MA has not formally delegated any function.			
2.2.3.4 Procedures for appraising, selecting and approving operations	<ul> <li>PART 1 – PROJECTS UNDER PRIORY AXES 1,2,3,4</li> <li>Calls for Proposals</li> <li>The MA, supported by the JS, drafts the calls for proposal and the application package. All the relevant documentation is approved by</li> </ul>		- JS of	Regional Government Resolution No. 254 of 07/03/2017 on the opening of the first Call for Proposals and approval of
and for ensuring their compliance, for the entire implementation period, with applicable rules	the MC and afterwards made publicly available on the Programme website and through other National channels. Standard procedures for submission, supporting technical documentation and guidance is provided to applicants. The calls for proposals specify the type of expected projects, the conditions and requirements for the submission, the selection procedure (including scoring criteria), rights and obligations of beneficiaries, any	Monitoring Committee	Rules of	







	complaint procedures. Applications shall be submitted electronically	•	
	to the MA/JS by the lead beneficiary via the SIU system, which		
	registers all applications on receipt and supports the JS handling and		
	managing the appraisal and selction phase.	confidentiality (for	
		assessors)	
	Assessment unit		
	All regularly submitted project proposals are duly and officially	ANNEX 14 –	
	received by the MA through the Regional record system registration,		
	for the subsequent assessment phase, which will be performed by	-	
	the JS.	particular ANNEX	
	The JS (Evaluation and Monitoring Unit) is tasked with the appraisal	•	
	of applications and drafting assessment reports. According to each		
	Call for Proposals specific provisions, the JS might benefit from		
	external support (thematic experts or State Aid experts).	Assessment Manual	
	external support (thematic experts of state Ald experts).	Assessment Manual	
	After the submission, the assessment is composed of four steps to		
	be carried out:		
	1. Admissibility check of applications to be performed by JS on	ANNEX 16 – Audit	
	the basis of admissibility requirements, which are knock-out		
	criteria; some checks are done automatically by the SIU	d'un serierre	
	system (e.g. the Application Form – AF- and annexes are		
	submitted via the SIU system and before the Call's deadline)		
	, , , , , , , , , , , , , , , , , , , ,		
	while other checks are performed by the JS (e.g. the AF has		
	been filled in in Eglish, the AF and the LP annexes are signed		
	by the Legal Representative or Person in Charge of		
	Signature);		
	2. Eligibility check on the basis of eligibility criteria which are		







<ul> <li>knock-out criteria, to be carried out by the JS; some checks are done automatically by the SIU system. Eligibility check is aimed at verifying that the submitted proposals comply with the requirements of the Call for Proposals and relevant EU Regulations (e.g. no evidence of double-financing, respect of horizontal principles, application of cooperation criteria).</li> <li><u>Quality check</u> on the basis of the whole set of quality assessment criteria, to be carried out by JS (with possible support from thematic external experts). The quality check is based on the following sets of criteria: <ul> <li>i. strategic criteria (project context; cooperation character; project's contribution to objectives; partnership)</li> <li>ii. operational criteria – to verify the administrative, financial and operationa capacity to carry out the project (management, communication, workplan; budget)</li> <li>iii. specific criteria per Specific Objective</li> </ul> </li> </ul>	
character; project's contribution to objectives;	
partnership)	
ii. operational criteria – to verify the administrative,	
financial and operationa capacity to carry out the	
project (management, communication, workplan;	
budget)	
iii. specific criteria per Specific Objective	
A Minimum quality thresholds can be applied both to the	
strategic and operational checks while an overall minimum	
quality threshold is always applied.	
4. State Aid check for projects proposals recommended for	
funding, to be carried out by JS (with possible support from	
State Aid external experts).	
When participating in the assessment, JS and external assessors	
have to sign a Declaration of Impartiality and Confidentiality. ANNEX 13 - Process	
J "Project selection"	









Coloction procedure		Sub proces	coc 11				
Selection procedure	ampliance with Art 12 (1) of FTC	<ul> <li>Sub-proces</li> </ul>	ses ji,				
<b>C</b>	ompliance with Art. 12 (1) of ETC	12, 15					
	selectiong of projects; in carrying						
out its tasks, is supported by the							
		ANNEX 13 - F					
	ure and as far as the selction of		Project				
operations is concerned, the Mor	itoring Committee shall:	contracting"	– Sub-				
<ul> <li>examine and approve th</li> </ul>	e methodology and criteria to be	processes K1,	K2				
used for selection of oper	ations and approve any revision of						
those criteria in accorda	nce with the Programme needs;	ANNEX 13 - F	Process				
criteria are drafted accord	ing to art. 123 (3) of CPR;	L "	Project				
approve calls for propo	sals, application package and all	modifications	" –				
	or the implementation of the						
	(guidelines, manuals, templates,						
reports);	(84.46.1.166)	,					
<ul> <li>select operations to be fin</li> </ul>	anced by the Programme						
	anced by the Hogramme.						
In particular, concerning the diff	erent steps of the Assessment, the						
Programme bodies are involved a	s described here below.						
The MC formally delegates the M	A (through the JS) to carry out the						
admissibility check and inform Le							
	outcomes are handled to the MA by						
	s outcome and sends it out for MC						
approval. After MC approval Lead							
	ment, each proposal gets a final						
	val to the MC. Projects proposals			Italian	Le	egislat	tive
	lity threshold will be proposed for			Decree	n.	33	of
				14/03/20		55	on
rejection. A distinct ranking list r	or each call is then generated with			14/03/20	515		011







the	e help of the SIU system. Each ranking list is subdivided in:		publicity,	
	• applications not reaching the minimum threshold for funding	1	transparency	and
	in any of the quality criteria and not recommended for		nformation dutie	s for
	selection;		Public	
	• applications reaching the minimum threshold for funding but		Administrations	(and
	not in a ranking position useful for selection on the basis of		subsequent	
	the budget available for the specific call;		modifications)	
	• applications reaching the minimum threshold for funding and			
	in a useful ranking position, thus recommended for funding.			
Ap	plications recommended for funding are then assessed in order to			
ver	ify the compliance of the proposal with the European State Aid			
leg	islation according to Art. 107(1) of the Treaty.			
At	the end of the whole assessment, Overall Evaluation Reports are			
pro	oduced by JS and handled to the MA. The Overall Evaluation			
Re	port contains the outcome of assessment, comments and			
ma	tivations for each application as well as the State Aid check. The			
	A transmits to the MC for discussion and approval the ranking lists			
	well as the Overall Evaluation Report of each proposal. Moreover,			
	o the AFs and all other documents useful for the selection of			
op	erations are made available to MC members.			
Aft	er discussion, the MC makes its decision on the lists of projects to			
	selected (each Call, corresponding to a specific budget allocation,			
	all have its own separate approved ranking list).			
	er MC decision, a project proposal can consequently be classified			
as:				
	• Approved to be financed;			
	• Approved under conditions: the proposal is considered			







<ul> <li>approved provided that the LP and/or PP satisfy specific conditions within a given deadline. These conditions may be: technical (concerning the work plan proposed for the project and possible adjustments), legal (concerning special contractual clauses or conditions required for the project), or financial (concerning the budget and the Programme contribution, timing of reporting etc.);</li> <li>Approved but not financed for lack of funds;</li> <li>Rejected: project proposals below minimum scoring within quality accompany.</li> </ul>	
quality assessment will be rejected.	
	ANNEX 14 –
Notifying beneficiaries of decisions	Programme
After MC decision, the JS on behalf of MA, prepares a letter	Factsheets (in
informing the applicant of the Monitoring Committee's decision,	particular ANNEX
outlining potential conditions and options for appeal.	14/f, Factsheet n. 6
The notification letter is either digitally seigned, either signed and	"Project
scanned by the MA, then sent by certified e-mail or, if not available,	Implementation")
by e-mail to the project Lead Partner. In parallel, the notification is	
registered in the SIU system.	
	ANNEX 25 –
For rejected projects, reasons for exclusion are provided to the Lead	Template of Subsidy
Applicant.	Contract
Public information	ANNEX 26 –
At the end of the whole assessment procedure as approved by the	Template of
	Partnership
of financed projects shall be published on the Programme website.	
In line with Delegated Regulation (EU) No. 821/2014 and Italian	
in the with belegated hegalation (EO) No. 021/2014 and italian	







Legislative Decree n. 33 of 14/03/2013 and subsequent modifications, the list of beneficiaries and granted public	
contribution shall be published.	ANNEX 13 – Process
	F "Programme
Pre-contracting	communication"
Following the final MC approval, the selected projects will undergo a	– sub-process F4
pre-contracting procedure. This process is performed individually	
between each LP and MA/JS, to consolidate the information	
provided in the Application Form. In most cases this will focus on the	
consolidation of contact information and if needed to correct small	
formal technical incoherencies in the Application Form. At this stage	
MA/JS will request any information and documentation needed to	
prepare the Subsidy Contract.	
In the case of conditionally-approved applications, any potential	
stages of amendments to the Application Form, submission of	
additional documents and/or their updating, must be completed	
before beginning the contracting procedure and within 30 days from	
the receipt of the letter from MA notifying MC decision. During this	
stage, the JS works with the Lead Partner to meet all the conditions	
set out by the MC. Once the amendments are agreed, the JS invites	
the Lead Partners to modify details of the Application Form using	
the SIU system.	
The JS also organises seminars for Lead Partners to ensure that the	
Programme-related obligations have been properly understood by	
the Lead Partners, and that they quickly become operational.	









	Contracting procedures and start of the projects	
	Lead Partners of approved projects sign a <b>Subsidy Contract</b> with the	
, , , , , , , , , , , , , , , , , , ,	MA.	
	The Lead Partner signs a Partnership Agreement with all the	
	partners of the approved project.	
	In both cases, the MA provides standard models of these documents	
	·	
	in English.	
	The LP must submit the signed Subsidy Contract to the MA within 90	
	days from the date of receiving the MA notification letter of the	
ſ	project approval.	
	As from the date of signature of the Subsidy Contract by the	
	Managing Authority the contract enters into force and several	
	deadlines apply:	
	<ul> <li>the project shall start within 30 days;</li> </ul>	
	LP has to lay down the Partnership Agreement to be signed	
	by all PP's and sent to the MA as attachment to the first	
	Progress Report (unless an advance payment is requested by	
	the partnership and, in this case, the signed Partnership	
	Agreeement shall be made available to the MA together with	
	the request of advance payment);	
	The LP must keep an original of the Subsidy Contract and the	
	Partnership Agreement as part of the audit trail of the project. Copy	
	of these documents is also made available to all PPs.	
	The main rules on the modifications of the Subsidy Contract are	
	outlined in the Subsidy Contract itself. Amendments to the Subsidy	
	Contract are required in case of major modifications, which are	
	outlined in the Subsidy Contract itself. Amendments to the Subsidy	







considered to be substantial deviations from the approved AF; these are considered as exceptional cases, which need the previous decision of the MC, based on thorough justification of the partnership. In case such change is approved by the MC, the Subsidy Contract and the AF of the project are to be modified accordingly.		
	for the management	Regional Government Resolution No. 1790
<ul><li>a partner);</li><li>Prolongation of the project duration.</li></ul>	-	of 07/11/2017 on minor modifications to the CP and TA
PART 2 – PROJECTS UNDER PRIORY AXIS 5		multiannual indicative plan
effectiveness in the management and implementation of the	D "Technical Assisance (TA)" –	
• Specific Objective 5.2. – To assure the support to strengthen the involvement of relevant partners in the Programme		







implementation.	
<ul> <li>The key element of the Italy – Croatia CBC TA management system is the TA project management approach: <ul> <li>all financed activities are detailed in the project plan of the given TA project;</li> <li>there is a specific TA budget allocated per each TA project;</li> <li>co-financing sources per TA projects are clear and defined;</li> <li>responsibilities of the TA beneficiaries are detailed and agreed.</li> </ul> </li> <li>The TA budget will be divided into projects according to different Programme bodies.</li> </ul>	
The overall distribution of the TA budget respects the national co- financing shares for PA5 (IT 83% - HR 17%). In order to avoid additional financial flows (i.e. transfer of national co-financing) between the MA and the Croatian Ministry/Agencies and simplify the overall TA management, Croatia will entirely manage and co- finance its TA ERDF share as specific TA projects. Croatian authorities will be in charge of TA projects, coordinated by each Programme body involved, whose activities will be reimbursed of its ERDF (85%) from MA while the remaining 15% will be covered by the coordinators themselves.	
The "Manual for the management of the Technical Assistance budget" (TA Manual) describes the system and details the rules for a transparent and efficient management system to monitor the use of the TA resources of the Programme.	







2.2.3.5 Procedures to ensure the provision to the beneficiary of a document setting out the conditions for support for each operation	<ul> <li>Various information and supporting documents remind Lead Partners and their partners about the duties and obligations concerning co-financing conditions:</li> <li>prior to submitting project proposals, in the Programme Factsheet n. 3,;</li> <li>while submitting project proposals, when the Lead Partner signs the Application Form;</li> <li>while submitting project proposals, when the Lead Partner/ Project Partner signs the declaration;</li> <li>before signing the Subsidy Contract, as Lead Partners seminar on administrative and financial procedures;</li> <li>at the signature of the Subsidy Contract;</li> <li>by the JS with its attendance to project meetings.</li> <li>In particular, contractual documents of the Programme explicitly remind LP/PPs that European aid provided by the Programme and financial guarantee, revenues, assignement and legal succession);</li> <li>implementation of operations accordingly to the legal framework and the terms of funding:</li> </ul>
	<ul> <li>framework and the terms of funding;</li> <li>supplying information to the MA/JS and relevant National Application form</li> </ul>







start-up, progress re	livery of the project (implementation ports, data on progress to meeting
	nent indicators, projections concerning ANNEX 25 - nodifications to projects); Template of Subsidy
	accounting systems or adequate Contract I transactions relating to the project;
undergoing first-lev	
and any other type of	control set up at National or European Partnership
	Agreement opean policies, especially competition
	onmental protection, gender equality, ANNEX 13 - Process d sustainable development principles; K "Project
	y on European participation according contracting" – Sub- out in CPR (particularly Appendix XII), processes K1, K2
	(EU) No. 821/2014 and in Programme ANNEX 13 - Process
archiving for auditing	purposes at any time, of all financial, L: Project
media, as well as all s	supporting documents for expenditure processes L1, L2, L3
	rt of the operation the partner is must be kept in a secure and ordered
-	of 4 years after the project closure, or If so deemed by national legislation.
These documents mus	t either be originals or certified copies ced on commonly accepted media;
durability and ownersh	nip of project outputs and results;
preserving the confide	entiality of all documents, information,







		1					
	or other materials in direct relation with the purpose of the						
	Subsidy Contract that are duly deemed confidential;						
	• preventing the risk of conflicts of interest that could prevent						
	the impartial delivery and aim of the operation;						
	<ul> <li>respecting the "zero tolerance" principle in terms of</li> </ul>						
	combatting fraud and corruption.						
	According to Art. 23 (4) of CPR and considering that the MA will not	ANNEX	17	–IGR	UE Ma	nuals a	nd
	carry out verifications under Art. 125 (4) (a) of CPR throughout the	Description	of	therela	ted	annex	œs
	whole Programme area, each Member State designates the bodies	Italian	cont	trol(inc	luding	cont	rol
	responsible for carrying out such verifications in relation to the	system		che	cklists):	Manua	ale
	beneficiaries on its territory (FLCs).	ANNEX	18	-per			la
	Participating States must ensure that their management and control	Description	of	theren	dicontaz	zione ec	i k
	systems comply with the provisions stipulated in the regulations and	Croatian	cont	trolcon	trolli in	relazio	ne
	that they work effectively.	system		alla	spe	esa o	dei
	In each Member State participating in the Programme, controllers	-		pro	grammi		di
2.2.3.6 Procedures	responsible for the verification of expenditure of the project	ANNEX 9	_	CACoc	- perazio	ne	
for the verifications of	partners located on their territory shall be designated; the control	Manual		ofterr	itoriale	Europe	ea"
operations	systems set in place by each Member State shall ensure that the	Procedures		and	"Cara	atteristic	he
	expenditure of a beneficiary can be verified within a period of three			gen	erali de	el sister	na
	months from the submission of the documents by the beneficiary			naz	ionale d	li contro	llo
	concerned in line with art. 23 (4) of ETC Regulation.			dei	1	program	mi
				dell	'obiettiv	/0	
	There are two main categories of FLCs systems:			coo	perazio	ne	
	Centralised systems: the Member State appoints one body to				itoriale		ea
	perform the verification of expenditure of all beneficiaries located in			201	4-2020'	'ver. 1	
	its territory; beneficiaries submit their expenditure for verification			Dec	ember 2	2016	
	to this body.						
	De-centralised systems: each beneficiary appoints its own						







controller, according to instructions/procedures/requirements set in place.		
For the organisation of FLC in Italy and in Croatia see Section 2.1.3.		
Croatian National authority shall ensure timely updated information to the MA on any changes in their control system. The MA shall		
contribute to ensure a smooth functioning of the control system		
through the organization of dedicated training sessions and coordination meetings. In any case, the MA will satisfy itself that		
common rules are applied in both countries in order to ensure equal and impartial controls towards beneficiaries of both territories.	ANNEX 31 – HIT Template of	
	Certificate of Verified Expenditure	
control manuals. Moreover, specific reporting mechanisms		
between FLCs in Italy and in Croatia and the MA are put in place by means of periodic reports which are provided to the MA by Italian		
	ANNEX 16 – Audit	
The MA will also satisfy itself that the expenditure of each beneficiary participating in an operation has been verified by a	trail scheme	
designated controller.		
In accordance with the EGESIF_14-0012_02 all controllers, whether		
they act according to a centralized or decentralized system, have to		
carry out administrative verifications to be performed on 100% of the expenditure claimed. Moreover, controllers have to carry out		
on-the-spot verification during the project life: Italian controllers are		
requested to perform at least one on-the -spot verification during		







		1
	the project life; Croatian controlers adopt a sample method to	
	identify the projects to be subject to on-the-spot verification.	
	During on-the-spot verifications controllers verify at least that:	
	• the expenditure presented by the beneficiary constitutes the	ANNEX 13 – Process
	implementation costs for the project as stated in the	M "Disbursement to
	approved and consolidated application form and that these	beneficiaries" – Sub-
	costs would not have been incurred without its	processes M1, M2,
	implementation;	M3, M4
	• compliance with Programme eligibility rules and national	
	rules (as appropriate);	ANNEX 13 – Process
	• the expenses are true and have been properly paid by the	N "Management of
	partner within the anticipated timeframe;	irregularities" – Sub-
	• the expenditure conforms with the terms of the subsidy	processes N1
	contract;	
	• the accuracy of the calculation of the Applications for	
	Reimbursement and the amount of aid requested (level of	ANNEX 13 - Process
	co-funding);	Q "Complaints
	• the method for simplified costs has been correctly applied	management" –
	(as appropriate);	Sub-process Q2
	<ul> <li>there is no double funding;</li> </ul>	ANNEX 20 –
	<ul> <li>the existence of proof of payment and supporting</li> </ul>	Guidelines on
	documents complying with the audit trail;	control and anti-
	<ul> <li>compliance with European and national rules for public</li> </ul>	fraud / irregularities
	procurement and, as appropriate, Programme	(to be developed)
	recommendations to this effect;	
	<ul> <li>compliance with State aid rules;</li> </ul>	
	<ul> <li>correct revenue accounting;</li> </ul>	
I		· · ·







<ul> <li>compliance with terms and conditions for obligations to publicise European aid;</li> <li>the payment of external co-funding, as appropriate;</li> <li>compliance with horizontal principles (sustainable development, equal opportunities and non-discrimination, gender equality);</li> <li>the physical progress of the project and output of deliverables in line with project goals, specific Programme indicators and, when applicable, indicators for expected outcomes and micro-data;</li> <li>products and/or services are delivered in accordance with the subsidy contract terms and conditions and the approved Application Form.</li> </ul> On-the -spot verifications of individual projects are carried out by FLCs at the premises of the controlled Lead Partner/Project Partner and/or in any other place where the project is being implemented (e.g. infrastructure, provision of services, etc.). The method of verification and the related checklists are described in a specific Control Manual, developed by the Programme. As previously mentioned, FLCs have to perform at least one on-the-spot visit during the project implementation.	
With the exception of simplified costs, certification of expenditure must be carried out on all the supporting documents justifying expenditure. Applications for Reimbursement are processed according to the procedure described in section 2.2.3.7. Expenditure submitted by a beneficiary to its FLC should be verified	







in its entirety.	
<ul> <li>The documentation ("control documents") of the control work carried out by the FLC occurs through the filling-in and issuing of the following documents:</li> <li>Certificate of Verified Expenditure: the document certifying the compliance of the expenditure verified by the controller with the principles of eligibility, legality and relevance. The Certificate of Verified Expenditure must be signed by the authorized controller;</li> <li>Control Checklist: the document in which the controller gives evidence of the verifications performed;</li> <li>List of expenditure: the list of all expenditure incurred by the PP or LP in the considered Reporting Period which are submitted to the FLC for verification and validation;</li> <li>FLC report: the document in which the controller describes the methodology used for the verifications, including an assurance that controls covered 100 % of expenditure, explanation of the nature of the documents tested, of National and EU rules checked, etc. If applicable, the ineligible expenditure found during the verifications also need to be described, including the reasons leading to this judgment; this document can be drafted in the National language of the controller.</li> </ul>	
Checklists and List of expenditure are developed by the Programme involving the competent National Authorities and their use by the	
FLCs is compulsory.	







		l
The verification of expenditure is performed by the FLC of each		
beneficiary (LP and PP) on incurred expenditure to be included in		ĺ
each Partner Report. This is done through administrative		ĺ
verifications (desk-based) as well as on-the-spot verifications.		ĺ
Each beneficiary has to enclose the Certificate of Verified		ĺ
Expenditure, the Control Checklists and the List of expenditure to its		ĺ
Partner Report which is then handled to the LP through the internal		ĺ
communication means that each project will define autonomously. In each Partner Report, the concerned PP provides the necessary		ĺ
information on performed activities and deliverables achieved in the		ĺ
reporting period as well as on costs incurred and verified by the FLC.		ĺ
Following, the LP has to provide a comprehensive Progress Report		ĺ
and upload it onto SIU, as explained in ph. 2.2.3.7.		ĺ
MA and JS administrative checks		ĺ
The JS systematically checks all Applications for Reimbursement,		ĺ
including Progress Reports, regularly sent by the Lead Partner. Lead		ĺ
partners draft and send their Applications for Reimbursement and		ĺ
Progress Reports to the JS via the SIU system using standard		ĺ
templates provided by the Programme as describes in ph. 2.2.3.7.		ĺ
Targated Controls (comple shacks)		l
Targeted Controls (sample checks)		ĺ
The so called Targeted Controls performed by the MA with the support of the JS are to be regarded as complementary to the		l
verification of expenditure carried out by the FLCs.		l
Targeted controls are organised by MA with the support of JS using		l
a sampling process of partners and/or Lead Partners based on a		ĺ







mapping exercise of identified risks. The MA shall mantain a record describing and justifying the sampling method used as well as an archive of the minutes of the sampling processes carried out. The internal manual of controls will contain all useful information for the management of targeted controls. The targeted controls are performed during the project implementation. The method for the identification of risks, basis of the sample process, is described in the control manual, developed by the Programme.	
<ul> <li>The purpose of the targeted controls is to verify the quality of the FLC work by checking: <ul> <li>that the project funded is being properly implemented;</li> <li>the real nature of declared expenditure;</li> <li>that there is no double funding;</li> <li>compliance with publicity obligations;</li> <li>that separate accounting systems are kept;</li> <li>consistency in monitoring conditions for the operation and archiving of supporting documents;</li> <li>the physical reality of implementing the project.</li> </ul> </li> <li>A signed and dated report is produced by MA/JS for each visit and signed by MA/JS and by the beneficiary; an electronic copy is sent to the lead beneficiary and one copy is kept by the MA. When appropriate, financial corrections can be made on the basis of conclusions from these visits.</li> </ul>	
<b>Ex-post verifications</b> The MA, with the support of the JS, performs on-site visits on a sample basis after project closure (ex-post verification), in order to	







<b></b>		
	verify the durability of project activities and the maintainance of	
	long-term commitments.	
	Technical Assistance (TA) projects	
	The procedures for verification of expenditure for TA projects are	
	described in the TA Manual and, for the TA project where the MA is	
	beneficiary, the procedure ensure the separation of functions.	
	As a general principle, the implementation of the operations must	ANNEX 13 – Process
	be pre-financed by the beneficiaries.	M "Disbursement to
	As stated in the Subsidy contract, in compliance with the art.s 81	beneficiaries" – Sub-
	par. 2 and 132 of CPR and subject to the availability of funds by the	processes M1, M2,
	Programme, an advanced payment from the ERDF for an amount up	M3, M4
2.2.3.7 Description	to 10 per cent of the overall ERDF contribution can be requested to	
of the procedures by	the MA. For the purposes of this advance payment an official	ANNEX 13 – Process
which applications for	Application for Reimbursement is needed from the LP on behalf of	N "Management of
reimbursement are	all PPs. Applications for Reimbursement can be sent to the MA only	irregularities" – Sub-
received from	after the MA receives the signed Subsidy Contract and the	processes N1
beneficiaries, verified, and	Partnership Agreement.	
validated, and by which	In order to limit the financial risks linked to unrecovered amounts, in	
payments to beneficiaries	compliance with EU or National compulsory rules, the LP shall	
are authorised, executed	require to its private PPs to provide an adequate financial guarantee	ANNEX 13 - Process
and accounted for	to cover their respective share of the advance payment. The	Q "Complaints
	advanced payment will be deducted during the implementation	management" –
	period of the Contract.	Sub-process Q3
	The Partner Report	
	The first step in the reporting procedure is the information made	ANNEX 30 - HIT
	available at partner level. A specific template called "Partner	Template of







Report" is made available by the Programme. This is to be filled in by		
each PP individually. Each PP (including the LP) reports on the		
progress made in the relevant reporting period compared to what	Reimbursement	
was planned in the AF.		
Submission of expenditure to FLCs		
The eligibility of activities and costs is confirmed by the FLC of each		
partner. The supporting documents needed by the FLC to perform	ANNEX 16 – Audit	
its checks will have to be provided to the FLC separately. PPs should	trail scheme	
be aware that expenditure can only be reported if its eligibility has		
been confirmed by the relevant FLC.	ANNEX 32 – HIT	
,	Template of	
Reporting of verified expenditure to the LP	Progress Report	
PPs have to submit to the LP via the means agreed by the		
partnership (not via SIU system) their Partner Reports together with	ANNEX 20 –	
the FLC Certificate of Verified Expenditure signed by the authorised		
controller, the List of expenditure and the Control Checklists within		
the deadlines set in the Partnership Agreement. PPs also have to		
submit to the LP proof of project deliverables (copies, photos,		
documents etc.)	(to be developed)	
documents etc.)		
LP verifications		
The LP bears the overall responsibility for ensuring the		
implementation of the project, which includes ensuring that the		
expenditure presented by all PPs have been verified by the		
controllers.		
LP also has the responsibility to check that the control documents		
are correct and complete.		







Progress Report The Lead Partner prepares a Progress Report which collates the information include by all PPs in their Partner Reports and which is then sent to the MA/JS every six-months, as set out in the Subsidy Contract. The Lead Partner shall also provide to MA/JS: the Certificate of Verified Expenditure, the List of expenditure and the Control Checklist for LP and all PPs. Moreover, proof of project deliverables shall also be attached. Finally, an Application for Reimbursement, shall be submitted by the LP to the MA via SIU. Each partner must retain original invoices and methodologies justifying the calculation of simplified costs and make them available to the Lead Partner and all the Programme authorities for any controls.	
<ul> <li>via SIU to the MA/JS. As far as the last implementation period is concerned, longer or shorter reporting periods might be set in place. The Progress Report consists of:         <ul> <li><u>Activity Report</u> (including communication) that provides information on the achievements of activities, deliverables and outputs;</li> <li><u>Financial Report</u> which provides information on the operation expenditure verified by National controllers.</li> </ul> </li> </ul>	
Assessing Applications for Reimbursement by the JS The JS receives and assesses the Progress Reports and its annexes and the Application for Reimbursement.	







For each Progress Report and related Application for
Reimbursement, the JS:
<ul> <li>checks compliance between outputs and the signed Subsidy</li> </ul>
Contract concerning expenditure, funding and the eligibility
of expenditure;
<ul> <li>checks the reality of expenditure declared by the partners</li> </ul>
upon receiving copies of Certificates of Verified Expenditure
signed by the controllers of each partner and the List of expenditure;
<ul> <li>ensures that each partner's expenditure has been verified by</li> </ul>
an appointed controller, and is in compliance with the
control system set up by each of the two Member States
participating in the Programme;
ensures compliance with European policies;
<ul> <li>ensures the reality of output with certain items appended to</li> </ul>
the report;
<ul> <li>checks publicity requirements for European funding</li> </ul>
(photographs, communication tools, press art.s, etc.);
<ul> <li>ensures compliance with the limit of expenditure incurred outside the Programme area;</li> </ul>
<ul> <li>checks the achievements of indicators, especially output</li> </ul>
indicators;
<ul> <li>checks the accuracy of Applications for Reimbursement</li> </ul>
submitted and determines the amount to be paid in relation
to Subsidy Contract provisions (level of co-funding and
maximum amount of grant) and in relation to the total







authorities or bodies	Project Partners	processing of the	
Identification of the	which are:	involved in the	
2.2.3.8	involved in the processing of the Application for Reimbursement,	indicating all bodies	
	The flowchart annexed to this manual indicates all the bodies	ANNEX 5 - Flowchart	
	on the payment of ERDF funds.		
	The MA guarantees to the Croatian institutions timely information		
	the Partnership Agreement.		
	Italian national co-financing to PPs according to the provisions set in		
	the Italian partner. LP transfers the ERDF funds and, when due, the		
	the Lead Partner and the Italian national co-financing, when due, to		
	in case of Croatian Lead Partners, the MA will reimburse the ERDF to		
	the ERDF together with the Italian national co-financing, when due;		
	In case of Italian Lead Partners, the MA transfers to the Lead Partner		
	order to the Regional Treasurer to pay.		
	annexes, the MA transfers the amounts through the internal body in charge U.O. Ragioneria, that after a technical regularity check, gives		
	Once the JS finalises the checks of the Progress Reports and related		
	Payment to beneficiaries		
	provided by on-the-spot visit reports.		
	When appropriate, the JS takes into account the conclusions		
	<ul> <li>monitoring of indicators.</li> </ul>		
	<ul> <li>financial monitoring of funds (EU and national co-funding);</li> </ul>		
	In addition, the JS verifies the following on SIU:		
	irregularities or income are followed up on.		
	<ul> <li>checks that actions to be delivered in the event of</li> </ul>		
	amount of verified and certified expenditure;		







carrying out each step in the processing of the application for reimbursement, including a flowchart indicating all bodies involved	<ul> <li>Lead Partners</li> <li>First Level Controllers</li> <li>Joint Secretariat</li> <li>Managing Authority</li> <li>Certifying Authority</li> <li>IGRUE</li> </ul>	application reimbursement	for
2.2.3.9 Description of the procedure followed by the Managing Authority to send the information to the Certifying Authority	• European Commission In compliance with CPR, the MA guarantees that all the information needed by the CA to perform its tasks and the activities in accordance with the Community regulations is provided. In relation to the information flows between MA and CA, the MA makes available to the interested Programme authorities all information via SIU system, which allows the registration of accounting documents and the archiving of all data related to Programme implementation for its monitoring, financial management, control and certification. In particular, the coordination of tasks related to the preparation of documents to be submitted to the EC by February 15, in line with art. 59 of regulation 966/2012, as well as to the management of irregularities is considered a significant activity in the exchange of information between MA and CA.		POR FESR 2014-2020 "Relazione sui Sistemi Informativi adottati dall'ADG" version1, 09/06/2017 REGULATION (EU, EURATOM) NO 966/2012 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 25 October 2012 on the financial rules applicable to the general budget of the Union
2.2.3.10 Description of the procedure followed	In compliance with CPR, the MA guarantees that all the information needed by the Audit Authority to perform its tasks and the activities		POR FESR 2014-2020 "Relazione sui Sistemi







by the Managing Authority	in accordance with the community regulations is provided. Specific	Inf	ormativi adotta
to send the information to	communications and exchange of documents are done via SIU,	da	ll'ADG" version1
the Audit Authority	which allows the AA to have under constant monitoring the	09	/06/2017
	verifications carried out on the Applications for Reimbursement. In		
	particular, the coordination of tasks related to the preparation of	RE	GULATION (EL
	documents to be submitted to the EC by February 15, in line with	EU	RATOM) N
	art. 59 of regulation 966/2012, as well as to the management of	96	6/2012 OF TH
	irregularities is considered a significant activity in the exchange of	EU	ROPEAN
	information between MA and AA. Moreover, In relation to the	PA	RLIAMENT AND O
	information flows between MA and AA, the MA informs in due time	ТН	E
	the AA about the results of the activities on the risk assessment and	СС	OUNCIL of 2
	management and, in particular, related to anti-fraud measures.	Oc	tober 2012 on th
		fin	ancial rule
		ар	plicable to th
		ge	neral budget of th
		Un	ion
	As with all INTERREG Programmes, three levels of eligibility rules	ANNEX 14 – De	cree of Italia
	apply to the Programme. These are stipulated in the Programme	Programme Re	public President c
	factsheets:	Factsheets (in 3	October 2008, r
		particular ANNEX19	6 "Regolamento d
2.2.3.11 Eligibility	Eligibility of expenditure is to be considered through different levels	14/c, Factsheet n. 3es	ecuzione de
rules defined and	of rules:	"Project reg	golamento (CE) r
applicable to the CP	1. European level: EU regulations and in particular all the	Development") 10	83/2006 recant
	general rules on eligibility of expenditure for structural	dis	posizioni genera
	funds apply and, in particular:	su	l fondo europeo d
	Regulation (EU, Euratom) No. 966/2012 (financial	ANNEX 14 –svi	luppo regionale
	regulation) on the financial rules applicable to the	Programme sul	l fondo social
	general budget of the Union;	Factsheets (ineu	ropeo e sul fond









<ul> <li>Regulation (EU) No. 1301/2013 (ERDF regulation), Implementation") EURATOM) including Art. 3, setting out specific provisions on the eligibility of ERDF activities;</li> <li>ETC Regulation, including Art.s 18 to 20, setting out PARLIAMENT ANE</li> </ul>	(EU, No THE
eligibility of expenditure; "Project REGULATION • Regulation (EU) No. 1301/2013 (ERDF regulation), including Art. 3, setting out specific provisions on the eligibility of ERDF activities; • ETC Regulation, including Art.s 18 to 20, setting out PARLIAMENT ANE	No THE
<ul> <li>Regulation (EU) No. 1301/2013 (ERDF regulation), Implementation") EURATOM) including Art. 3, setting out specific provisions on the eligibility of ERDF activities;</li> <li>ETC Regulation, including Art.s 18 to 20, setting out PARLIAMENT ANE</li> </ul>	No THE
including Art. 3, setting out specific provisions on the eligibility of ERDF activities;966/2012OF EUROPEAN• ETC Regulation, including Art.s 18 to 20, setting outPARLIAMENT AND	THE
eligibility of ERDF activities;EUROPEAN• ETC Regulation, including Art.s 18 to 20, setting outPARLIAMENT AND	
ETC Regulation, including Art.s 18 to 20, setting out     PARLIAMENT AND	
	UF
specific provisions on the eligibility of expenditure THE	
applicable to European Territorial Cooperation COUNCIL of	25
Programmes; October 2012 on	the
	ules
commission with regard to specific rules on englishity	the
of expenditure for cooperation Programmes. general budget of	the
2. Programme level: specific rules on eligibility of expenditure Union	
set for the Programme and approved by the MC, and	
particularly rules on eligibility in time and simplified cost	
options. Project budgets must be built using the	
following budget line categories, in compliance with	
Regulation (EU) No. 481/2014:	
Preparation costs	
Staff costs	
Office and administration	
Travel and accommodation	
External expertise and services	
Equipment	
<ul> <li>Small scale infrastructure and construction works</li> </ul>	
Details on calculation methods or the type of eligible	







r		
	<ul> <li>expenditure under each budget line mentioned above, are provided in the Programme facstheets. Any amendment to eligibility rules defined by the Programme will be effective from date of approval by the MC.</li> <li>3. National level: National rules applicable in each Member State; these rules apply to matters which are not covered by the EU and Programme rules of eligibility mentioned above. In particular, for Italy respect of Decree of the President of the Italian Republic n. 196 of 03/10/2008;</li> </ul>	
	<ol> <li>Partner institutional level: internal rules applicable to each partner organisation.</li> </ol>	
G	<ul> <li>Generally speaking, to be eligible at project level, costs must:</li> <li>relate to activities foreseen in the Application Form, be necessary for carrying out these activities and achieve the project's outputs and results, and be included in the estimated budget;</li> <li>be reasonable, justified, consistent with the applicable internal rules of the partner, National, Programme and EU rules and in accordance with the principles of sound financial management;</li> <li>be identifiable, verifiable, plausible and determined in accordance with the relevant accounting principles;</li> <li>be incurred and paid by the partner organisation, debited</li> </ul>	
l Ir	from its bank account no later than 30 days after the project end date, be substantiated by proper evidence allowing identification and checking.	







or flat rate the latter two principles do not apply.
In accordance with the scope of support of the Regulation (EU) No 1301/2013 the following activities <b>shall not be supported</b> :
<ul> <li>a) the decommissioning or the construction of nuclear power stations;</li> </ul>
b) investment to achieve the reduction of greenhouse gas
emissions from activities listed in Annex I to Directive 2003/87/EC;
<ul> <li>c) the manufacturing, processing and marketing of tobacco and tobacco products;</li> </ul>
<ul> <li>d) undertakings in difficulty, as defined under Union State Aid rules;</li> </ul>
<ul> <li>e) investment in airport infrastructure unless related to environmental protection or accompanied by investment necessary to mitigate or reduce its negative environmental impact.</li> </ul>
Without prejudice to the specific Programme rules, the following expenditure is considered <b>as not eligible</b> (reference to art. 69 of CPR
and art. 2 of Delegated Regulation (EU) No 481/2014):
<ul> <li>in kind contributions (in the form of provision of works, goods, services, land and real estate for which no cash payment supported by invoices, or documents of equivalent probative value, has been made);</li> </ul>
<ul> <li>costs for gifts, except those below the amount of 50€ per item and related to promotion, communication, publicity or information;</li> </ul>









	<ul> <li>costs related to fluctuation of foreign exchange rate;</li> <li>charges for national financial transactions;</li> <li>interest on debt;</li> <li>value added tax (VAT), except where it is not recoverable under national VAT legislation;</li> <li>fines, financial penalties and expenditure on legal disputes and litigation.</li> </ul> Furthermore, the Programme takes advantage of the INTERACT HIT (application form, reporting forms, administrative, eligibility and assessment criteria, etc.) also for the eligibility of expenditure.		
2.2.3.12 Procedures to draw up and submit to the Commission annual and final implementation reports	the contents to be included. Once the report and the citizen	ANNEX 13 - Process B "Programming and reporting" - Sub- process B2	







	The closure of the Programme is carried out in compliance with Art.		
	141 of CPR by the competent Programme bodies.		
	In line with art. 125 (4e) of CPR and art. 59 of the Financial		EGESIF_15_0008-03
	Regulation - Reg. (UE,EURATOM) n. 966/2012,, the MA transmits to		Version of
	the EC as well as to the CA and the AA, its accounts on the		19/08/2015 Guidance
	expenditure incurred, during the relevant reference period, in the		for Member States on
	execution of its tasks. Those accounts shall include pre-financing and		the Drawing of
	sums for which recovery procedures are underway or have been		Management
	completed. They shall also be accompanied by a management		Declaration and
	declaration confirming that, in the opinion of those in charge of the		Annual Summary
	management of the funds:		
	(i) the information is properly presented, complete and accurate;		Commission
	(ii) the expenditure was used for its intended purpose, as defined in		Implementing Reg.
2.2.3.13 Procedures	the sector-specific rules;	ANNEX 13 – Process	(EU) 2015/207 of 20
for drawing up the	(iii) the control systems put in place give the necessary guarantees		January 2015 laying
management declaration	concerning the legality and regularity of the underlying transactions.	•	down detailed rules
	In line with the "Guidance for Member States on the Drawing of		implementing
	Management Declaration and Annual Summary		Regulation (EU) No
	(EGESIF_15_0008_3) the MA satisfies itself of the effective and		1303/2013 as regards
	compliant functioning of the Monitoring and Control System in		the models for the
	relation to a number of key elements: appropriate treatment in the		progress report,
	accounts of irregularities detected, including in the case of an on-		submission of the
	going assessment of the legality and regularity of expenditure; data		information on a
	relating to indicators, milestones and progress of the programme;		major project, the
	effective and proportionate anti-fraud measures; lack of undisclosed		joint action plan, the
	matters which could damage the reputation of cohesion policy. This		implementation
	is ensured through the data present in SIU and the input data are		reports for the
	automatically and/or manually verified.		Investment for







	For this purpose, the MA, with the support of JS, develops a proper	growth and jobs goal,
	internal procedure in order to review and document the proper	the management
	functioning of all the procedures involved in the Management of the	declaration, the audit
	Programme, also through an internal "quality review" checklist.	strategy, the audit
	The terms for the transmission of the management declaration are	opinion and the
	set by art. 59 of the Financial Regulation (by 15 February of the	annual control report
	following financial year with respect to the reference period)	and the methodology
	In line with art. 59, ph. 5, l. b), of Reg. (UE,EURATOM) n. 966/2012,	for carrying out the
	The MA prepares a first draft of the management declaration, based	cost-benefit analysis
	on the the template of annex VI of Reg. 207/2015, together with	and pursuant to
	the annual summary (see ph. 2.2.3.14), that provides a global	Regulation (EU) No
	picture of audits and controls performed during the accounting year.	1299/2013 as regards
	It is one of the main foundations on which the management	the model for the
	declaration rests and it complements the information included in	implementation
	the accounts. The MA forwards the documents to the CA and to the	reports for the
	AA, in due time to fulfil the respective examinations, for a first	European territorial
	preliminary opinion.	cooperation goal
	On the basis of the potential observations received, the MA	
	transmits the final version of the documents to the CA and the AA	
	by 31 December; after the Audit Opinion and the Audit Annual	
	Report, issued by the AA, the accounts will be submitted by the15	
	February of the following year.	
	In line with art. 59, ph. 5, l. b), of Reg. (UE,EURATOM) n. 966/2012,	EGESIF_15_0008-03
2.2.3.14 Procedures	the accounts are accompanied by an annual summary of the final	Version of
for drawing up the annual	audit reports and of controls carried out, based on the template	19/08/2015 Guidance
summary of the final audit	provided in annex 1 of that EGESIF note 15_008-03. including an	for Member States
reports and of controls	analysis of the nature and extent of errors and weaknesses	on the Drawing of
carried out, including an	identified in systems, as well as corrective actions taken or planned.	Management







analysis of the nature and extent of errors and weaknesses identified in systems, as well as corrective action taken or planned	The annual summary is prepared by JS and validated by MA.		Declaration Annual Summary	and
2.2.3.15 Procedures concerning the communication to staff of the above procedures, as well as an indication of training organised/foreseen and any guidance issued	The various processes and JS and MA manuals of operations will be made available to all MA and JS officers and any relevant information will be forwarded to the rest of the Programme stakeholders, as appropriate. The processes and manuals will be	Management Control System Processes (all) ANNEX 11 - JS Manual of Operations ANNEX 8 - MA Manual of		
2.2.3.16 Description of the procedures of the MA in relation to the scope, rules and	The Programme sets up a complaint procedure in order to find an amicable and mutually acceptable solution avoiding any form of litigation between the MA and the LP. In the event of a dispute over decisions made by the MA/JS or MC, the project LP as representative of the partnership, officially submit	Q "Complaints management" – Sub-processes Q1,		





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procedures concerning the	
•	Prior to filing a complaint, the LP is strongly recommended to ANNEX 25 -
out by the MS for the	request additional technical or legal information by sending an e- Template of Subsidy
examination of complaints	mail to the MA/JS (js.italy-croatia@regione.veneto.it) within the contract
concerning the ESI Funds	timeframe of 10 working days after the receipt of the
	communication by the MA on which the LP intents to make a
	complaint.
	Submission of requests of information interrupts the deadline for
	submitting a complaint until the day of the reply by the MA/JS to the
	LP.
	The Programme adopts standardized procedures differentiated as
	follow:
	a) Complaints related to the assessment and selection
	process;
	b) Complaints related to decisions made during the project
	implementation (during contracting and implementation
	phase related to the Subsidy Contract);
	c) Any other complaint (complaints related to audit and
	control bodies, any other complaints outside the
	responsibility of the MA/JS).
	Letter a)
	the complaint procedure is limited to the eligibility, quality and state
	aid checks (no complaint procedure can be activated against any
	MA/JS decision taken during the admissibility check). In case of
	eligibility and quality check LA will be informed in writing about the
	reasons why its application was not considered as eligible or quality











Any complaint related to this phase shall be addressed by the LA on behalf of the entire partnership, and sent to the MA not later than 10 working days after the receipt of the concerned communication (eligibility check), or under the terms and conditions as established in the MA communication (quality check).	
The MA will submit the complaint and the provided information for examination to a Complaint Committee (CC) composed by members identified by MC within the voting members (both Countries) and by representatives of the MA/JS. The MA will provide its position regarding the merit of the complaint and will adopt the definitive act on the basis of the final decision of the CC.	
Letter b) any complaints against acts, omissions and/or decisions of the MA/JS during project implementation or against any MC decision on the basis of the Subsidy Contract shall be submitted by the LP, on behalf of the partnership, or by the concerned partner to the MA for the examination not later than 10 working days after the receipt of the communication by the MA on which the LP intents to make the complaint. A confirmation of receipt of any written complaint is sent by the MA/JS to the complainant within 3 working days from the date the complaint was received.	
The MA, if the case cannot be solved by MA itself, will involve the CC in order to find appropriate response. The MA will provide its position regarding the content of the complaint and will adopt the final act (on the basis of the decision of	







the CC, if it is the case).	
Letter c)	
complaints against acts, omissions and/or decisions of control and	
audit bodies related to the national control system. LPs or the	
interested PPs can file a complaint to the National Authority in	
charge of these matters, in accordance with national regulations:	
MA will receive the complaints (for Italy) and the Agency for the	
audit of EU Programmes implementation system (for Croatia).	
Other complaints, including those submitted by citizens or NGOs,	
will be received by MA and, if the case cannot be solved by MA itself, the CC will be involved in order to find an appropriate	
response. MC will be duly informed.	
Any other complaints outside the responsibility of the MA/JS have	
to be directed to the employing or contracting institution or	
competent administrative or criminal offices.	
The MA/JS informs the Monitoring Committee of developments in	
the case at any time.	
For all the three cases as above described, complaint must be sent	
via certified e-mail or via e-mail to the MA/JS within 10 working days	
after the receipt of the communication by the MA on the MC	
decision.	
The complaint should include:	
<ul> <li>name and address of the Lead Partner (or the concerned</li> </ul>	
the second duries of the lead further (of the concerned	







<ul> <li>partner);</li> <li>reference number of the application which is a subject of the complaint;</li> </ul>	
<ul> <li>clearly indicated reasons for the complaint, including listing of all elements of the assessment which are being complaint and/or failures in adherence with procedures limited to</li> </ul>	
<ul><li>those criteria mentioned previously;</li><li>date, signature and stamp of the legal representative of the claimant;</li></ul>	
<ul> <li>any supporting documents</li> </ul>	
If a complaint includes an incomplete description of a case that does not allow for a thorough assessment by the MA/JS or CC, further information may be requested at any time of the procedure. If the information requested is not provided within the period of time as specified by the MA (at least 3 working days) the case shall be closed without further investigation.	
The MA/JS examines complaints based on information submitted by the LP and on supporting information received.	
The MA must notify the LP of its decision on the aforementioned complaint within two calendar weeks.	
The decisions taken after each complaint procedures will be final, binding to all parties and not subject to any further complaint proceedings within the Programme if the complaint is based on the	
same grounds. The complaint procedure is without prejudice to any	







2.3.1 Procedures to ensure an adequate audit trail and archiving system including with respect to the security of data	programming procedures (and vice versu between each of	Commission Delegated Reg.(UE) No. 480/2014 of 3 March 2014 laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund
2.3 Audit trail	mechanism or process for legal redress, in particular with regard to unsuccessful applicants. In this case the legal proceedings will take place in Italy following the Italian laws. Against a decision taken by the MA/MC at every step of the selection and implementation phase, an official litigation process could start and in this case the legal proceedings will take place in Italy. The venue is the Civil County Court in Venice. The Italian laws regulating the statute of limitations (suspension or interruption) shall not be affected by the present complaint procedure.	







	managers and their participation and contributions to project Steering Committee meetings. In particular the Programme factsheets provide detailed information of audit trail requirements per each specific budget line including list of supporting documents or methods suggested for simplified costs, flat rates and lump sums.	ANNEX 13 – Management Control System Processes (all) ANNEX 16 – Audit trail scheme	
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	For the MA/JS Process schemes have been produced internally for each key stage in implementing an operation. They provide details on stakeholders involved, actions to be undertaken and follow-up. Each process scheme also specifies the audit trail documents to be stored in hard copy and/or electronic format, as well as use of the SIU system, or secure internal server for storing documents.		
	Security of data The Programme favours the use of electronic data and information exchange between those involved in its implementation. Further information are detailed in chapter 4. The lack of a consistent approach between the two countries participating in the Programme on the use of digital signatures currently constitutes a limitation to this process.		
	Finally, the Programme has introduced a series of measures to reduce administrative burdens for beneficiaries. This includes the use of simplified cost options to reduce the number of supporting documents to be provided, in accordance with CPR (Art. 67) and (EU) 481/2014.		
2.3.2 Instructions given on keeping supporting documents available by beneficiaries /MA	The Programme provides instructions on keeping supporting documents available in particular in its facthseets as well as in the rules of the Subsidy Contract signed by MA and Lead Partners of funded projects.		







	Instructions given for keeping documents are as follows: <b>For beneficiaries</b> Benficiaries are informed in the Programme factsheets and in the contractual agreements that they have to ensure that all project documentation (e.g.: Progress Reports, Certificates of Verified Expenditure, etc.) shall be kept available for a period of four years	
2.3.2.1 Indication of the period during which documents are to be held	following the project closure or otherwise required by the specific legislation (e.g.: State Aid). The time period referred to shall be interrupted either in the case of legal proceedings or by a duly justified request of the Commission. Precise information on the exact locations of documents which are kept by beneficiaries are provided to the Programme in the Subsidy Contract and in the Partnership Agreement.	
	For the MA/JS The same rules apply to documents kept by MA/JS. Moreover, the MA/JS also comply with the obligation to keep administrative, technical and financial documentation of the Programme for 10 years after the final payment to beneficiaries, as foreseen by the National fiscal legislation (art. 2220 of the Italian Civil Code) and to make it available for any control purpose.	
2.3.2.2 Format in which the documents are	Instructions given for keeping documents are as follows:	







o be held	For beneficiaries	
	Instructions given to store/archive documents are detailed in	
	contractual documents and in the Programme factsheets and comply	
	with the following principles:	
	<ul> <li>the Lead Partner must retain the original versions or contractual documents concerning the project, as well as any exchange or notification from the Programme;</li> <li>all partners must retain an electronic copy of contractual documents for the project;</li> <li>retaining documents for auditing purposes must be done using the usual data storage media;</li> <li>all financial, legal and commercial documents related to the period of the operation, as well as all supporting documents for expenditure that the partner has incurred for the part of the operation for which they are responsible, must be stored in a secure and orderly manner;</li> <li>documents must either be originals, or certified copies of originals in commonly accepted media formats.</li> <li>Before project approval the LP/PPs have to confirm the acceptance of the mandatory obligations on keeping and making available to Programme bodies the project documents whose respect has to be verified during on-the-spot verifications and targeted controls.</li> </ul>	Italian Legislativ Decree n. 82/2005 o the digitalisation c the Publi Administration's procedures (an subsequent modifications)
	For the MA/JS	
	The Veneto Region, in line with Legislative Decree n. 82/2005 on the	
	digitalisation of the Public Administration's procedures, applies the	
	principles of dematerialisation substitution of paper-form documents	







	by electronic documents) and the storage of documents in electronic format whenever possible. Each process sheet specifies which audit trail documents must be kept, either as hard and/or electronic copies, as well as using the SIU system or secure internal server to store documents. Project contractual documents, documents related to project assessments and monitoring, as well as GoA and Programme Committee documents are stored by the JS in hard copy and/or electronic formats.				
	The SIU system enables the Programme and beneficiaries to meet obligations of data storage on deliverables related to projects and their implementation. The system also helps retaining information and provides various control bodies with qualitative monitoring as well as administrative and financial information on operations.				
2.4 Irregularities and recoveries					
2.4.1 Description of the procedure on reporting and correction of irregularities and their follow-up	Irregularity means any breach of Union law, or of national law relating to its application, resulting from an act or omission by an economic operator involved in the implementation of the ESI Funds, which has, or would have, the effect of prejudicing the budget of the Union by charging an unjustified item of expenditure to the budget of the Union. The MA is the body in charge of collecting each warning concerning suspected irregularities (verified or suspected fraud cases included), that may come from Bodies institutionally in charge of notifying	N "Management of irregularities" – Sub- processes N1 ANNEX 6 - Flowchart on notification of	Euratom) 883/2013 European and of the 11 Septer	of Parliai Coun nber s	cil of









different type of irregularities or from any other individual	European Anti-Fraud
(e.g.citizen, stakeholder).	Office (OLAF) and
In line with art. 72, 74 and 122 of CPR, control and management	repealing
systems put in place by Programme bodies are aimed at preventing,	Regulation (EC) No
detecting and correcting any possible irregularity and fraud as well	1073/1999 of the
as at promptly pursuing the recovery of unduly paid amounts to	European Parliament
beneficiaries, together with any interest on late payments. It is, in	and of the Council
particular, adopted a comprehensive approach in the monitoring	and Council
and follow-up of irregularities and in the management of recoveries	Regulation (Euratom)
of unduly paid amounts which is based on the relevant National and	No 1074/1999
European legislation.	
The MA is in charge of collecting information in terms of	Regulation (Eu,
irregularities, to carry out a verification of the available data, to	Euratom) 2015/1929
register the irregularities on information system SIU, to transmit the	of the European
information on irregularities that exceed 10.000 euros to the	Parliament and of the
Presidency of the Council of Ministries.	Council of 28 October
Following the transmission of the information on the irregularities,	2015 amending
the MA proceeds to the adoption of subsequent acts (suspension,	Regulation (EU,
recovery, withdrawal) in case of suspected or proven fraud and to	Euratom) No
any other procedure aimed at securing the safeguard of the general	966/2012 on the
budget of the Union.	financial rules
Once the acts are prepared, the MA informs the CA on the sum to	applicable to the
be deducted. The CA is in charge of the recovery of unduly paid	general budget of the
ERDF amounts, on behalf of the MA, by deducting them from the	Union
subsequent statement of expenditure.	
	Commission
The project Lead Partners and Partners are informed about their	Delegated Regulation
financial responsibilities and obligations at each stage of the audit	(EU) 2015/1970 of 8







and the Partnership Agreement. Moreover, in line with art. 27 of ETC Regulation the Managing Authority shall ensure that any amount paid as a result of an irregularity is recovered from the lead or sole beneficiary. Beneficiaries shall repay to the lead beneficiary any amounts unduly paid. If the lead beneficiary does not succeed in securing repayment from other beneficiaries or if the MA does not succeed in securing repayment from the lead or sole beneficiary, the Member State on whose territory the beneficiary concerned is located or, in the case of an EGTC, is registered shall reimburse the amounts unduly paid. It has beneficiary. The MA, supported by the CA, shall be responsible for reimbursing the ERDF amounts concerned to the general budget of the Union, in accordance with the apportionment of liabilities among the participating Member States as laid down in the Cooperation Programme. In case of Italian beneficiaries, the MA, supported by the CA, shall also recover unduly paid amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing to IGRUE. In compliance with Article 122 (2) of Regulation (EU) 1303/2013, Member States must notify the Commission on a quarterly basis (at least) of any irregularities in excess of €10.000,00 of funding contributions, and shall keep the Commission informed of progress in notification to notify					
<ul> <li>ETC Regulation the Managing Authority shall ensure that any amount paid as a result of an irregularity is recovered from the lead or sole beneficiary. Beneficiaries shall repay to the lead beneficiary any amounts unduly paid. If the lead beneficiary does not succeed in securing repayment from the lead beneficiary concerned is succeed in securing repayment from the lead or sole beneficiary, the Member State on whose territory the beneficiary concerned is located or, in the case of an EGTC. is registered shall reimburse the MA any amounts unduly paid to that beneficiary. The MA, supported by the CA, shall be responsible for reimbursing the ERDF amounts concerned to the general budget of the Union, in accordance with the apportionment of liabilities among the participating Member States as laid down in the Cooperation Programme.</li> <li>In case of Italian beneficiaries, the MA, supported by the CA, shall also recover unduly paid amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing. Subsequently, the CA shall Regularities in excess of €10.000,00 of funding notification to notify rregularities to the commission informed of progress in related administrative and legal proceedings.</li> <li>In ic with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial</li> </ul>		trail by standard mandatory documents, via the Subsidy Contract		July	2015
<ul> <li>amount paid as a result of an irregularity is recovered from the lead or sole beneficiary. Beneficiaries shall repay to the lead beneficiary any amounts unduly paid. If the lead beneficiary does not succeed in securing repayment from other beneficiary concerned is located or, in the case of an EGTC, is registered shall reimburse the MA any amounts unduly paid to that beneficiary. The MA, supported by the CA, shall be responsible for reimbursing the ERDF amounts concerned to the general budget of the Union, in accordance with the apportionment of liabilities among the participating Member States as laid down in the Cooperation Programme.</li> <li>In case of Italian beneficiaries, the MA, supported by the CA, shall are imburse the reimbursed amounts of National co-financing to IGRUE.</li> <li>A.2.2 Description of the procedure to comply with he obligation to notify rregularities to the commission</li> <li>In compliance with Article 122 (2) of Regulation (EU) 1303/2013, in line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial</li> </ul>		and the Partnership Agreement. Moreover, in line with art. 27 of		supplementing	
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<ul> <li>securing repayment from other beneficiaries or if the MA does not succeed in securing repayment from the lead or sole beneficiary, the Member State on whose territory the beneficiary concerned is located or, in the case of an EGTC, is registered shall reimburse the MA any amounts unduly paid to that beneficiary. The MA, supported by the CA, shall be responsible for reimbursing the ERDF amounts concerned to the general budget of the Union, in accordance with the apportionment of liabilities among the participating Member States as laid down in the Cooperation Programme.</li> <li>In case of Italian beneficiaries, the MA, supported by the CA, shall also recover unduly paid amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing to IGRUE.</li> <li>In compliance with Article 122 (2) of Regulation (EU) 1303/2013, Member States must notify the Commission on a quarterly basis (at least) of any irregularities in excess of 61.000,000 of funding contributions, and shall keep the Commission on a quarterly basis (at regularities to the Commission 11.0000 of funding in related administrative and legal proceedings.</li> <li>In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial</li> </ul>		or sole beneficiary. Beneficiaries shall repay to the lead beneficiary		the Eurc	pean
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<ul> <li>supported by the CA, shall be responsible for reimbursing the ERDF amounts concerned to the general budget of the Union, in accordance with the apportionment of liabilities among the participating Member States as laid down in the Cooperation Programme.</li> <li>In case of Italian beneficiaries, the MA, supported by the CA, shall also recover unduly paid amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing to IGRUE.</li> <li>In compliance with Article 122 (2) of Regulation (EU) 1303/2013, Member States must notify the Commission on a quarterly basis (at least) of any irregularities in excess of €10.000,00 of funding contributions, and shall keep the Commission informed of progress in related administrative and legal proceedings.</li> <li>In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial</li> </ul>		located or, in the case of an EGTC, is registered shall reimburse the		irregularities	
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also recover unduly paid amounts of National co-financing. Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing to IGRUE. In compliance with Article 122 (2) of Regulation (EU) 1303/2013, Member States must notify the Commission on a quarterly basis (at least) of any irregularities in excess of €10.000,00 of funding contributions, and shall keep the Commission informed of progress in related administrative and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial ANNEX 6 - Flowchart		Programme.		Fund, and	the
Subsequently, the CA shall reimburse the reimbursed amounts of National co-financing to IGRUE. In compliance with Article 122 (2) of Regulation (EU) 1303/2013, Member States must notify the Commission on a quarterly basis (at least) of any irregularities in excess of €10.000,00 of funding contributions, and shall keep the Commission informed of progresss in related administrative and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial		In case of Italian beneficiaries, the MA, supported by the CA, shall		European Mar	itime
National co-financing to IGRUE.Agreement of the2.4.2 Description of the procedure to comply with he obligation to notify rregularities to the CommissionIn compliance with Article 122 (2) of Regulation (EU) 1303/2013, Member States must notify the Commission on a quarterly basis (at least) of any irregularities in excess of €10.000,00 of funding on tributions, and shall keep the Commission informed of progress in related administrative and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European TerritorialAgreement of the Unified Conference or 20/09/2007 on the on notification of Flowchart on notification of frauds and irregularities		also recover unduly paid amounts of National co-financing.		and Fisheries Fur	nd
2.4.2 Description of the procedure to comply with he obligation to notify the commission informed of progress in related administrative and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial Agreement of the commission of funding and irregularities a		Subsequently, the CA shall reimburse the reimbursed amounts of			
2.4.2 Description of the procedure to comply with he obligation to notify rregularities in excess of €10.000,00 of funding contributions, and shall keep the Commission informed of progress in related administrative and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial Unified Conference of Commission of fraude and irregularities of the European Territorial Unified Conference of Commission of fraude and irregularities of the European Territorial Unified Conference of Commission of fraude and irregularities of the European Territorial Unified Conference of Commission of fraude and irregularities of the European Territorial Unified Conference of Commission of fraude and irregularities of the European Territorial Unified Conference of Commission of the Commission of the European Territorial Unified Conference of Commission of the Commission of the European Territorial Unified Conference of Commission of the Commission of the European Territorial Unified Conference of Commission of the Commissio		National co-financing to IGRUE.			
least) of any irregularities in excess of €10.000,00 of funding or contributions, and shall keep the Commission informed of progress in related administrative and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial		In compliance with Article 122 (2) of Regulation (EU) 1303/2013,		Agreement of	the
brocedure to comply with the obligation to notify rregularities to the Commission Commission Programmes under the European Territorial Network Soft Structure and legal proceedings. In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial	2.4.2 Description of the	Member States must notify the Commission on a quarterly basis (at		Unified Conferer	nce of
he obligation to notify rregularities to the Commission	procedure to comply with the obligation to notify irregularities to the	least) of any irregularities in excess of $\pounds10.000,00$ of funding	ANNEX 6 Elowchart	20/09/2007 on	the
rregularities to the Commission In line with art. 3 of EU 2015/1970 irregularities relating to operational Programmes under the European Territorial Commission and irregularities and irregularities operational Programmes under the European Territorial Commission and irregularities and irregularities operational Programmes under the European Territorial Commission of the territorial Commission of t		contributions, and shall keep the Commission informed of progress	on notification of	notification to	the
Commission In line with art. 3 of EU 2015/1970 irregularities relating to Commission of frauds operational Programmes under the European Territorial and irregularities and irregularities		in related administrative and legal proceedings.		European	
operational Programmes under the European Territorial and irregularities		In line with art. 3 of EU 2015/1970 irregularities relating to	in egularities	Commission of f	rauds
Cooperation goal shall be reported by the Member State in which		operational Programmes under the European Territorial		and irregularities	5
		Cooperation goal shall be reported by the Member State in which			







the expenditure is paid out by the beneficiary in implementing the	Communication of 12
operation.	October 2007 of the
The Member State shall inform the MA, the CA and the AA.	Presidency of the
Qualifying irregularities are to be reported to the Commission by the	Council of Ministries,
Member State within 2 months of the end of the quarter in which a	Department for EU
primary administrative finding has been made, using the Irregularity	Policies
Management System (IMS) provided by the Commission. Follow-up	
reports are to be entered on the system by the Member State.	
For Italy, the precedure for the patification of irregularities was	
For Italy, the procedure for the notification of irregularities was	
established by communication of 12 October 2007 of the Presidency	
of the Council of Ministries, Department for EU Policies (based on	
the agreement of the Unified Conference of 20/09/2007) and	
subsequent modifications and integrations. As described above, the	
MA detects the irregularity, verifies the information available and	
provides the information to the Presidency of the Council of	
Ministries, Department for EU Policies.	
The MA liaises with the Italian Anti-fraud Committee (COLAF)	
established at the Presidency of the Council of Ministries,	
Department for EU Policies. The COLAF is in charge of monitoring	
the flow of information on undue European funds and on their	
recovery in case of misuse.	
For Croatia, the management of procedures related to	
irregularities/fraud mandatory to the Control Body are proscribed	
by the Guidelines for managing irregularities for 2014-2020 ETC	
programmes (Irregularity Guidelines), developed by Independent	
Service for Combating Irregularities and Fraud (ISCIF) within the	







	Croatian Ministry of Finance.	
	An Irregularity Register is kept and sent to the ISCIF within 15	
	working days after the end of every quarterly reporting period. NA	
	and AA are sent a copy; NA duly informs the MA.	
	The person responsible for handling irregularities and registering	
	them into the Irregularity Register is the Irregularity Officer (IO),	
	placed within the Service for quality control and technical	
	assistance. IO is officially appointed by the Director of ARD in	
	accordance with official Irregularity Officer Appointment document.	
	A code of conduct for anti-fraud measures is foreseen and described	
	in the Guidelines. In case of suspicion of fraud, the Irregularity	
	Officer sends an official letter and all relevant supporting	
	documentation to State's Attorney Office of the Republic of Croatia.	
	Irregularity Officer then informs the National Authority and Service	
	for Combating Irregularities and Fraud within the Ministry of	
	Finance of the Republic of Croatia.	
	Ineligible cost items and deficiencies found by the controller and	
	deducted from the report are documented in the electronic system	
	used by the programme as well as in the internal tool Irregularity	
	Register.	
	In all other cases, particularly those preceding bankruptcy, or in the	
	case of suspected fraud, the irregularities detected must be	
	reported to the Commission, together with the corresponding	
	preventive and corrective measures.	
3.1 CA – Main Functions		







3.1.1 The status of the certifying authority (national, regional or local public body) and the body of which it is part	With resolution No 1994/2016, the Regional Government by following the previous DGR No 1001/2014, confirmed the identification of Certifying Authority (CA) in the person of pro- tempore "Head of Area for Instrumental Resources", located in the Veneto Region regional public body. The CA is independent from the MA. Although part of the same public administration, the two authorities are located in separate areas and are functionally independent from each other. The principle of a clearly hierarchical and functional separation of the CA and the MA from the AA, stated in art. 123 (4) of CPR, is respected by the attribution of the AA role to the Agency for Payments in Agriculture of the Veneto Region (AVEPA), an instrumental entity set up by the Veneto Region characterized by administrative, organizational, accounting and asset autonomy and located outside		
3.1.2 Specification of the functions carried out by the CA	<ul> <li>the Veneto Region regional public body.</li> <li>According to art. 24 of ETC Regulation the CA carries out all the functions as defined in art. 126 CPR and in the delegated and implementing acts subsequently adopted.</li> <li>In particular the CA is responsible for the following tasks: <ul> <li>drawing up and submitting payment applications to the Commission, and certifying that they result from reliable accounting systems, are based on verifiable supporting documents and have been subject to verifications by the managing authority;</li> <li>drawing up the accounts referred to in point (a) of art. 59(5) of the Financial Regulation 966/2012;</li> </ul> </li> </ul>	Manual o	







<ul> <li>certifying the completeness, accuracy and veracity of the</li> </ul>
accounts and that the expenditure entered in the accounts
complies with applicable law and has been incurred in
respect of operations selected for funding in accordance
with the criteria applicable to the operational Programme
and complying with applicable law;
<ul> <li>ensuring that there is a system which records and stores, in</li> </ul>
computerized form, accounting records for each operation,
and which supports all the data required for drawing up
payment applications and accounts, including records of
amounts recoverable, amounts recovered and amounts
withdrawn following cancellation of all or part of the
contribution for an operation or operational Programme;
<ul> <li>ensuring, for the purposes of drawing up and submitting</li> </ul>
payment applications, that it has received adequate
information from the managing authority on the procedures
and verifications carried out in relation to expenditure;
<ul> <li>taking account when drawing up and submitting payment</li> </ul>
applications of the results of all audits carried out by, or
under the responsibility of, the audit authority;
• maintaining, in a computerised form, accounting records of
expenditure declared to the Commission and of the
corresponding public contribution paid to beneficiaries;
<ul> <li>keeping an account of amounts recoverable and of amounts</li> </ul>
withdrawn following cancellation of all or part of the
contribution for an operation. Amounts recovered shall be
repaid to the budget of the Union prior to the closure of the
operational Programme by deducting them from the







subsequent statement of expenditure.
For this purpose the CA:
<ul> <li>ensures, on the basis of statement of expenditure sent by</li> </ul>
the MA and on the basis of the Certificate of Verified
Expenditure iussued by FLC and all other relavant documents
available on SIU (FLC checklist, list of expenditure, etc) which
demonstrate that checks on the proper execution of the
management procedures and on the eligibility of
expenditure were carried out, that all expenses incurred
were properly accounted and were subjected to the first
level control;
<ul> <li>ensures that the expenditure presented by the MA are</li> </ul>
clearly referable to the amounts resulting from the
computerized system to record and store accounting data on
each operation. For this purpose, the CA has access to all the
accounting and management data and to the documents
relating to the operations and carries out random checks on
the information system data and on the administrative
documentation and supporting documents relating to
operations accounted by the MA;
• takes into account, for the purposes of certification, the
results of all audits carried out by the AA or under its
responsibility. For this purpose the CA will use a reporting
system to monitor the outcome of the checks and of any
recovery and deduction procedures that may follow;
maintains, in a computerized form, accounting records of
expenditure declared to the Commission, recording and







3.2 Organisation of the CA		
3.1.3 Functions formally delegated by the certifying authority, identification of the intermediate bodies and the form of the delegation under Art. 123(6) of Regulation (EU) No 1303/2013		
	<ul> <li>storing in electronic form on the information system the accounting data for each operation and managing all the data required for drawing up payment applications and the accounts;</li> <li>keeps an account of amounts recoverable and of amounts withdrawn following cancellation of all or part of the contribution for an operation, ensuring that the amounts recovered will be repaid to the budget of the Union prior to the closure of the operational Programme by deducting them from the subsequent statement of expenditure;</li> <li>takes into account the management declaration referred to art 125(4) of CPR and the annual summary referred to in point (b) of art 59(5) of the Financial Regulation, evaluating the errors and weaknesses identified in systems and the following corrective actions taken.</li> </ul>	







	The CA has been identified in the pro-tempore Head of " Area for		
	Instrumental Resources" who in carrying out its functions will avail		
	itself of the personnel on duty at the Organizational Unit (OU)		
	"Instrumental Resources of the Area and European Structural Funds		
	and the National Development and Cohesion Fund Certifying		
	authority", consisting of a total of 4 units, 3 of which are engaged on		
	the CP. In particular, the staff dedicated to activities related to CP is		
	constituted by two Administrative Managers (Senior) and by an		
	Administrative Assistant.		
	In accordance with EU regulations, the personnel assigned to the	ANNEX 4 – CA	
	above mentioned Organizational Unit possess a suitable	organisation chart	
	professionalism and the necessary linguistic, administrative and	0	
3.2.1 Organisation chart	technical skills to perform the CA duties. The Senior staff are Veneto		
and specification of the	Region employees with experience and capacities in carrying out the		
functions of the units	CA activities gained during previous programming periods, while the		
	administrative assistant is employed specifically with definite duration contracts and having proved experience in the		
	management of EU funds. Furthermore, the CA possesses an		
	adequate managerial authority with reference to the Veneto Region		
	organisation.		
	or Barnisation.		
	The CA staff is composed by the staff having the described tasks:		
	Administrative Manager (Senior)		
	Responsibilities:		
	• drawing up, periodic review and update of the Manual of		
	Procedures and checklists concerning CA's tasks in		
	accordance with art 126 of CPR, with particular reference to		
	the activities for drawing up and submitting payment		







applications and the accounts referred to in point (a) of Art. 59(5) of the Financial Regulation;
<ul> <li>acknowledgment and verification of the declarations of expenditure submitted by the MA;</li> </ul>
<ul> <li>acknowledgment of the procedures and of the administrative</li> </ul>
and on-the spot verification of the operation carried out by
the MA/JS in relation to costs included in statements of expenditure;
<ul> <li>performing financial consistency checks in preparation for</li> </ul>
the drawing up and submission of certification of
expenditure;
<ul> <li>check and monitoring of results and outcomes of all audits</li> </ul>
carried out by the AA or under its responsibility;
<ul> <li>recording and storing of all expenditure declared to the</li> </ul>
Commission and the corresponding public contribution paid to beneficiaries in a computerized form;
<ul> <li>drawing up of the interim and final applications for interim</li> </ul>
payment;
<ul> <li>preliminary activities relating to the drawing up of the</li> </ul>
accounts referred to point a) in art 59 (5) of the Financial
Regulation;
<ul> <li>data entry in SFC2014 of certified statements of expenditure</li> </ul>
and payment applications;
<ul> <li>check and monitoring of the refund of the amounts of the</li> </ul>
accrued contribution for the CP requested as pre-financing,
interim payment and balance;
<ul> <li>participation in the technical working group for operational</li> </ul>







analysis, preparation, updating and maintenance of the information system.
Administrative Manager (Senior)
Responsibilities:
<ul> <li>collaboration to periodic review, updating and formalization</li> </ul>
of amendments to the CA manual of procedures;
<ul> <li>drawing up and updating of checklists relating to its own</li> </ul>
checks;
<ul> <li>execution of on-desk and documentary checks by sampling,</li> </ul>
on the information system data and
administrative/supporting documentations related to
operations accounted by beneficiaries to the MA;
<ul> <li>drawing up and transmission of communications, procedural</li> </ul>
guidelines and provisions aimed at improving the verification
activities to be carried out before the submission of payment
applications and accounts;
<ul> <li>check and monitoring of results and outcomes of all audits</li> </ul>
carried out by the AA or under its responsibility;
<ul> <li>drawing up and submitting the accounts referred to in point</li> </ul>
a) art 59 (5) of the Financial Regulation;
<ul> <li>check and submission of the forecast of the amount for</li> </ul>
which Member States expect to submit payment applications
for the CP for the current financial year and the subsequent
financial year;
<ul> <li>recording and storing in computerized form of amounts</li> </ul>
recoverable, amounts recovered and amounts withdrawn







<ul> <li>following cancellation of all or part of the contribution for an operation or operational Programme;</li> <li>with reference to the submission of the accounts referred to in point a) art 59, (5) of the Financial Regulation, processing of the information concerning the amounts recovered and amounts withdrawn and amounts to be recovered.</li> </ul>	
Administrative Assistant	
Responsibilities:	
<ul> <li>support and collaboration in carrying out the CA's tasks. In particular: support for verification activities to be carried out before the drawing up of the certification of expenditure and the corresponding payment applications;</li> <li>update, implementation and monitoring of the withdrawals and recoveries register;</li> <li>check and monitoring of results and outcomes of all audits carried out by the AA or under its responsibility;</li> <li>check and monitoring of outcomes of the carried out control</li> </ul>	
<ul> <li>activities;</li> <li>execution of on-desk and documentary checks by sampling, on the information system data and administrative documentation related to operations accounted by beneficiaries to the MA;</li> </ul>	
<ul> <li>recording, storing and updating, in a computerized form, of a summary of the outcomes of checks carried out;</li> <li>bookkeeping of deducted expenses not related to irregularities.</li> </ul>	







3.2.2 Description of the procedures to be provided in writing to the staff of the certifying authority	during the verifications to be carried out before the submission of the interim and final applications for interim payment to the Commission and of the accounts referred in point a) art 59 (5) of the Financial Regulation. Those are tools that can be updated, amended and completed, in compliance with regulatory constraints. The CA Manual and its annexes are approved by Head of Asset management Area decree. Any changes to these documents are approved by decree of the Head of Area for Instrumental Resources and communicated, for information to the MA IS and AA After approval the document is	ANNEX 9 - CA Manual of Procedures ANNEX 13 - Process C "Definition and revision of management and control documents and tools" – Sub- process C3
3.2.2.1. Procedures for drawing up and submitting payment applications	Following the submission of a Progress Report, an Application for Reimbursement and Control documents by the beneficiaries, verified by the first level controllers, the MA draws up a declaration of expenditure including the amount of the eligible expenditure for each project. The certification procedure carried out by the CA is based on processing of the data contained in the declaration of expenditure	O "Certification of
- description of arrangements in place for the certifying authority to access any information on operations, necessary for the purpose of drawing up	submitted by the MA, the latter obtained by the sum of the	expenditure" - Sub-







and submitting payment	declaration of expenditure, broken down by priority axis, includes	
applications, including the	the total amount of eligible expenditure referred to in Art 65 of	
results of management	CPR, incurred by the beneficiary and paid by implementing projects,	
verifications (in line with	as well as the total amount of the corresponding public expenditure,	
Art. 125 of Regulation (EU)	as recorded in the CA accounting system. The eligible expenditure in	
No 1303/2013) and all	a payment application shall be supported by receipted invoices or	
relevant audits	documents of equivalent probative value, except for forms of	
- description of the	support under points (b), (c) and (d) of the first subparagraph of Art. 67(1), under Art. 68, Art. 69(1) and Art. 109 of CPR. In the case of State Aid under Art. 107 TFEU, the statement of	
procedure by which	expenditure may also include advances paid to the beneficiaries by	
payment applications are	the body granting the aid, if the following cumulative conditions are met (art. 131 (4) of CPR):	
drawn up and submitted	(a) those advances are subject to a guarantee provided by a bank or	
to the Commission,	other financial institution established in the Member State or be	
including procedure to ensure sending of the final application for interim	covered by a facility provided as a guarantee by a public entity or by the Member State;	
payment by 31 July	(b) those advances do not exceed 40% of the total amount of the aid to be granted to a beneficiary for a given operation;	
following the end of the previous accounting year	(c) those advances are covered by expenditure paid by beneficiaries	
previous accounting year	in implementing the operation and supported by receipted invoices	
	or accounting documents of equivalent probative value at the latest	
	within three years following the year of the payment of the advance	
	or on 31 December 2023, whichever is earlier, failing which the next	
	payment application shall be corrected accordingly.	
	The procedure for drawing up and submitting the application for an	
	interim payment and the final application for an interim payment is	
	the same and it is described under Process P, sub-process P1. The	







submission of the final application for interim payment by 31 July
following the end of the previous accounting year is ensured by the
adoption, at the beginning of every accounting year of a time
schedule for the reference period in agreement with the other
programme autorities.
Based on the planned and agreed with the MA deadlines for the
accounting reference period, the CA shall give notice to the MA of
the deadline for submission of the documentation required to draw
up applications for interim / final application for interim payment
and simultaneously provides also to asks MA to transmit or make
available the following documents:
- declaration of eligible costs actually incurred by the beneficiaries
and the total amount of public expenditure on the implementation
of operations, broken down by priority axis, distinctly broken down
by the Community share and the national (public and private) along
with the indication of any additional information relating to financial
engineering instruments (art. 41 of CPR) and advances paid within
the framework of state aid under Art. 131, (5) of CPR as required by
Annex VI of the Commission implementing Regulation (EU)
1011/2014;
<ul> <li>checklists and reports relating to administrative and on-the-</li> </ul>
spot checks made by first level controllers relating to all the
expenditure presented by the beneficiaries;
<ul> <li>checklists and reports relating to administrative and</li> </ul>
randomly on-the spot checks carried out by the MA/JS and
their results and any follow-up;
<ul> <li>a summary of any follow-up and corrective action taken in</li> </ul>
relation to the results of audits carried out by the AA, during







<ul> <li>the accounting year;</li> <li>a summary of the recognized and recorded irregularities within the Information System stating the recoveries effected pursuant to art. 71 of CPR;</li> <li>the management and control systems Manual and the Audit Trail, in the case of changes/updates occurred after what has already been transmitted to the CA;</li> <li>a summary of "Other deduction" regarding non irregular expenditure made since the previous certification of expenditure.</li> </ul>
<ul> <li>The CA examination of the documentation provided at each statement of expenditure checks the following:</li> <li>completeness of the documentation received compared to what required;</li> <li>sample checks to verify that the expenditure declared by the MA are consistent with the information contained in the information system;</li> <li>acknowledgment of the results of administrative checks carried out on each request of payment submitted by the beneficiaries and on-the-spot audits of operations;</li> <li>feedback, at the individual project level, of any adjustments in decrease made to the data already subjected to previous certification of expenditure, on the basis of communications received by the MA in order to the outcomes of the first level controls, of control activities carried out by AA or by any other entity;</li> </ul>







<ul> <li>compliance with the rates of co-financing provided by the</li> </ul>	ľ
Commission decision adopting the CP.	
The findings of all the above mentioned checks on documentation	
received are reported in a specific checklist available within the	
information system. CA communicates the results of the controls,	
including any findings and or recommendation to MA. When	
criticalities are detected, CA activates the appropriate procedures	
defined in its own Manual in order to monitor the implementation	
of recommendations and manages the potential contradictory	
phase with MA. If, at the end of this process, the CA considers that	
for certain expenses there are no conditions to carry out the	
certification, notifies it to the MA, suspending the relevant	
certification. These reductions will be highlighted in the report	
"Spending Certification" and the same will be summarized into the	
report called "Summary of non-certified amounts", providing to	
indicate the reasons.	
In addition to checks carried out on received documentation, for the	
purpose to assure the quality of information received, before the	
submission of payment applications, sample on-desk checks on the	
expenditure proposed for certification and related to operations are	
carried out via the information system. These checks are aimed at	
verifying the correspondence of the amounts notified to the	
European Commission with the individual expenditure records in the	
Information System and its supporting documentation. On that	
occasion it also verifies the conformity of administrative and	
accounting documentation with the requirements of the Call for	
Proposals. The result of these checks are documented in the	







checklist called "Desk checks" and will be available within the information system. For a detail of this procedure please see Process O, Sub-process O4. Interim and final applications for interim payment, drawn up on the basis of Annex VI to Implementing Regulation (EU) 1011/2014, are processed and sent through the Information System SFC 2014 to "Italy" node (Lead Authority Fund) the which, upon validation, send it to the European Commission. During the accounting year the CA submits applications for interim payments in accordance with the provisions of art. 135 (1) of CPR based on the amounts recorded in its accounting system.	
In compliance with the provisions of the second paragraph of the aforementioned art., the final application for an interim payment shall be submitted by 31 July following the end of the previous accounting period and in any case before the first application for interim payment for the next accounting period.	
Interim payments are made by the European Commission with 90% refund of the amount derived by applying the co-financing rate for priority axis to the eligible costs of the interim payment applications, and in case will proceed to the payment of any balance of the accounting period following the calculation carried out in accordance with art. 139 (6) of CPR. Once the payment application is submitted, the CA notifies it to: • MA and JS; • AA:	
<ul><li>AA;</li><li>Budget and Accounting Department (responsible for the</li></ul>	







	accounting of collections of interim payments and the eventual payment of the balance). Such checks are a prerequisite for the preparation of the accounts (point a) of art. 59 (5) of the Financial Regulation) in order to ensure the completeness, accuracy and veracity of the accounts and that the expenditure entered in the accounts complies with applicable law and has been incurred in respect of operations selected for funding in accordance with the criteria applicable to the operational Programme and complying with applicable law.	
<ul> <li>3.2.2.2. Description of the accounting system used as a basis for certification of expenditure accounts to the Commission (Art. 126(d) of Regulation (EU) No 1303/2013)</li> <li>arrangements for forwarding aggregated data to the certifying authority in case of a decentralised system</li> <li>the link between the</li> </ul>	<ul> <li>The management of the Veneto Region's budget is implemented within the Nu.Si.Co information system. Through NU.SI.CO, following accounting procedures are managed: <ul> <li>budgetary procedures;</li> <li>revenues and expenditure The financial management of the EU resources for the CP is maintained through NU.SI.CO. In particular, revenues from European installments and from the national co-financing shares are registered in a specific accounting system through dedicated budget items. Nu.Si.Co. ensures that all Programme related payments are recorded.</li> </ul> </li> <li>For the management of physical and financial data related to the interventions covered by the Regional Unitary Programming 2014-2020, the Veneto Region, has developed a new Unified Information System of the Unitary Programming (SIU).</li> <li>The SIU will enable the MA to register the data necessary for</li> </ul>	
accounting system and the information system	monitoring, evaluation, financial management, verification and audit.	







described under paragraph 4.1 - identification of European Structural and Investment Fund transactions in case of a common system with other Funds	<ul> <li>The link between the projects managed in SIU and the accounting records in Nu.Si.Co is made through the project code, generated in SIU for each project and linked to expenditure commitment, the expense liquidations, the investigations and the collection orders.</li> <li>Inside SIU, at each single operation level, all relevant data are recorded, with particular reference to the CA functions: <ul> <li>the drafting of the statement of expenditure by the MA;</li> <li>the drafting of the certification of expenditure and interim and final applications for interim payment, by the CA;</li> <li>the preparation of the accounts referred to pint a) of Art. 59, (5) of the Financial Regulation;</li> <li>keeping records of the amounts recovered and amounts recoverable and of withdrawn amounts.</li> </ul> </li> <li>For the drawing up and submission of payment applications to the European Commission, the CA uses the IT system SFC2014. The CA validates the payment applications through SFC2014 and forwards them to the Italian Node by Fund, which, upon validation, submits it to the European Commission.</li> <li>A similar procedure is provided for the drawing up and submission of the accounts referred to point a) of art. 59 (5) of the Financial Regulations.</li> <li>The system also allows the storage of certified statements of expenditure, payment applications and accounts.</li> </ul>
3.2.2.3. Description	The accounts are prepared by the CA in accordance with art. 137 of ANNEX 13 - Process CPR and art. 59, (5) of the Financial Regulation 966/2012 and to the O "Certification of









of the procedures in place	accounts model attached to the Regulation 1011/2014. expenditure" – Sub-	
for drawing up the	The accounts cover the accounting year and show at priority axis process O2	
accounts	level:	
• •		
	For the purposes of the preparation of the accounts referred to	
	point a) of art. 59, (5) of the Financial Regulation, the CA must	
	ensure that it has received adequate information by the MA on the	
	procedures and verifications carried out in relation to the expenses	
	object of certification. Before the presentation of the accounts, the	







 CA shall say the NAA to transmit in the energy to the statement of
CA shall ask the MA to transmit, in the annex to the statement of
expenditure, or makes available for the CA, the following
documentation:
<ul> <li>statement of expenditure actually incurred by different</li> </ul>
beneficiaries divided by Priorities Axes, distinctly broken
down by the European and national (public and private)
share, with the indication of any additional information
relating to financial engineering instruments (art. 41 of CPR
and advances paid within the framework of state aid under
Art. 131, (5) of CPR as required by Annex VI of the
Commission implementing Regulation (EU) 1011/2014 of the
Commission, net of all any reductions or suspensions
detected and operated after the filing date of the final
application for interim payment;
<ul> <li>minutes of the on-the spot audits of operations carried out</li> </ul>
by the MA, shown with their results and any follow, occurred
after the submission of the final application for interim
payment, on charges or projects already accounted for in the
reporting period;
<ul> <li>check-lists and reports relating to administrative and</li> </ul>
accounting checks, occurred after the final application for
interim payment presented by the MA on expenses already
included in the interim payment applications of the reporting
accounting year of reference;
<ul> <li>a summary of spotted and recorded irregularities within the</li> </ul>
Information System during the accounting year of reference
(withdrawals, recoveries, amounts awaiting recovery,
irrecoverable amounts);







T
<ul> <li>a summary of the "other deduction" regarding non irregular expenditure;</li> </ul>
<ul> <li>a summary of the "suspension" of expenditure for which the</li> </ul>
MA, as a result of in-depth analysis, considers appropriate to suspend the certification;
<ul> <li>a summary of the actions and any measures taken following the results of all audits carried out by the AA;</li> </ul>
<ul> <li>a summary of the amounts divided by Programme paid to financial instruments in accordance with Art. 41 (1) of CPR, since the Programme started;</li> </ul>
<ul> <li>a summary of the advances paid in the framework for State aid pursuant to Art. 131, (5) of CPR, cumulatively since the Programme began.</li> </ul>
In order to ensure compliance with the requirements of art. 126 of
CPR, on the above mentioned documentation, before presentation of the accounts, the CA shall carry out the following checks:
<ul> <li>formal correctness and completeness of the documentation received from the MA with respect to what required;</li> </ul>
<ul> <li>checks, through random sampling, of eligible expenditure data resulting from the checklist of administrative</li> </ul>
verification, with respect to Applications for Reimbursement submitted by the beneficiaries and the amount reported in
CA's accounting system;
<ul> <li>comparison between the findings highlighted in the reports</li> </ul>
following the on-the-spots audits of the operations with
recordings present within the information system SIU (any







<ul> <li>irregularities detected and detuctions made);</li> <li>acknowledgment of all irregularities notified by the MA with what is recorded in the CA's register of withdrawals and recoveries;</li> <li>detection of all "other deductions", not attributable to irregularities and communicated by the MA, and comparison with the amount recorded in the section "other deduction" in SIU;</li> <li>acknowledgment of the "suspension" carried out or suggested by the MA, and comparison with what was recorded within the CA's accounting system;</li> <li>checks of the action and any measures taken following the results of all audits carried out by the AA, with recordings made in the CA's accounting system.</li> <li>In order to ensure that the accounts take into account all the amounts recovered, withdrawn, or otherwise deducted as a result of verifications carried out, the CA verifies, within the information system SIU, the correspondence between what was communicated by the MA in order to recoveries made, the amounts withdrawn and to other amounts deducted, with what is recorded in the information system itself.</li> </ul>	
by the MA in order to recoveries made, the amounts withdrawn and	
,	
• verification, at the individual project level, that the findings	
highlighted in administrative checks and in on-the spots	
audits of operation reports, particularly with regard to cases	
reported as "irregularities", have been recorded by the MA within the SIU information system, under the appropriate	
sections;	







<ul> <li>comparison, at the individual project level, between the amounts included in the accounts with what have been certificated with the final application for interim payment, in order to verify that the recovered, withdrawn, or otherwise deducted amounts, have been effectively deducted from the accounts;</li> <li>verification, even by the information system "Nu.S.I.Co", of the collection of any amounts recorded as "amounts awaiting recovery".</li> </ul>	
If the CA finds that MA has failed to perform the above-mentioned	
deductions, it will directly cut the amounts at the level of a single	
project, giving evidence within SIU in the appropriate section	
dedicated to certified expenditure. Expenses not included in the	
accounts will be communicated to MA with a precise indication of	
the reasons why they have not been included in the accounts.	
Before the submission of the accounts, the CA examines, in the SIU	
information system, within the Control section, all final or interim	
audit reports, and verifies any measures taken by the MA,	
suspending certification in the accounts for those projects which the	
control is not yet completed or for the part of irregular expenditure	
not yet deducted by MA.	
The findings of these checks are documented in the checklist called	
"Accounts submission" and will be available within the information	
system.	
In addiction to these checks, during the accounting period and before the submission of the accounts, the CA carries out	
documentary checks on the information system data and	







3.3. Recoveries		
3.2.2.4. Description, where applicable, of the procedures of the certifying authority	Not applicable as complaints and disputes are handled directly by MA/JS as specified in par. 2.2.3.16 of this document.	
	administrative/supporting documentations related to operations accounted by beneficiaries to the MA and included in previous payments applications. For this purpose CA may ask the lead partner or project partner throught the MA/JS, with a notice of not less than <b>15 days</b> , a copy in electronic format of the original invoices, proof of expenses or other supporting documentation relating to the operations accounted for by the beneficiaries to the MA as described in Process O Sub-process O4. The results of this check is documented in the checklist called "Documentary checks" and will be available within the information system. At the end of the above mentioned checks, the CA submits provisional accounts by October the 31 <sup>st</sup> to AA, which will carry out audits of its own competence. Following the contradictory procedure and taking into account any findings and/or recommendations made by AA, the CA will include the latest audit findings in the final provisional accounts sent to AA by December 31 <sup>st</sup> . The submission to the European Commission of accounts will take place via the SFC 2014 information system by the end of February the15th.	







		r	
3.3.1. Description of the system for ensuring prompt recovery of public assistance, including Union assistance	the beneficiary, as provided for in Art. 27 (2) ETC, the MA initiates recovery procedures against the beneficiary of irregular sums and provides the necessary information to the CA	ANNEX 13 - Process N "Management of irregularities" – Sub- process N2	







ones, for example: European Commission, European Court of	
Auditors, etc.) the MA proceed to checks the elements and if	
necessay to adopt the subsequent acts of Financial corrections,	
cancelling all or part of the public contribution to an operation and	
fills in the "Irregularity Section" on SIU, where all the irregularities	
detected.are recorded. MA communicates to CA the recorded	
irregularities not later than the submission of the next payment	
application for the purpose to deduct it through withdrawal	
or recovery from subsequent interim payments and the accounts.	
As soon as CA receives the above-mentioned communication from	
MA, the CA records the recoverable, withdrawn or non-recoverable	
amounts in the "Register of recoveries and withdrawals" under	
development in SIU.	
For this purpose, the CA can access, for the audit activity of its own	
competence, to the "Control section" within SIU where the results	
of administrative checks, on-the-spot checks and audits of	
operations are recorded.	
Before the drawing up and submission payment applications to the	
Commission and prior to the drawing up of the accounts referred to	
in point (a) of Art. 59(5) of the Financial Regulation, the CA shall	
carry out a series of checks to ensure that:	
<ul> <li>amounts recovered have been returned to the general</li> </ul>	
budget of the European Union by deducting them from the	
next payment application after the beneficiary repays the	
contribution, or from the accounts if the repayment does not	
take place prior to the submission of the final application for	
interim payment;	
<ul> <li>amounts withdrawn have been deducted from the</li> </ul>	







<b></b>		1	
	<ul> <li>subsequent statement of expenditure if they have already been the subject of a previous payment application;</li> <li>amounts deducted in any case have been deducted in the next payment application or in the accounts if the deduction is made after the submission of the final application for interim payment;</li> <li>all "other declarations" not attributable to irregularities have been deducted in the next payment application, or in the accounts if the deduction occurs after the submission of the final application for interim payment.</li> </ul>		
3.3.2. Procedures for ensuring an adequate audit trail by maintaining accounting records in computerised form	As part of the management and control procedures for the operations co-financed by Structural Funds, in order to ensure greater efficiency and transparency in the process of using financial resources, art. 72 of CPR provides for the adoption, within the CP's Management and Control System, of an adequate Audit Trail, as an instrument to provide a clear description of the financial flows, of the supporting documentation and of related checks. The minimum requirements for the Audit trail, as regards the accounting documents and the supporting documentation to be stored, are provided for in art. 25 of Commission Delegated Regulation (EU) 480/2014 of 3 March 2014. In this respect, the CA will include a description of the procedures within the Audit Trail Scheme and its own Manual. With particular reference to the storage in electronic format of the accounting data, including those relating to recovered, recoverable or withdrawn amounts from a payment application, irrecoverable amounts and amounts relating to suspended operations due to a lawsuit or an administrative appeal with the effect of suspension, the detailed	procedures ANNEX 16: Audit Trail Scheme	







		-	
	description of the procedures for accessing the accounting data for the single operation will be included in CA's Manual of procedures.	C "Definition and revision of	
	Regarding CA's functions, the Audit Trail, guarantees electronic	•	
	recording and storage, in SIU, of all the data required for the		
	preparation of payment applications and accounts.	and tools" – Sub-	
		process C3	
	It also outlines procedures to enable the reconciliation of		
	expenditure declared to the Commission with statements of		
	expenditure received from the MA.		
	CA communicates any changes that may occur to its own functions		
	and process that affect the Audit Trail to MA, JS, AA.		
	. With refence to the procedures to enable the reconciliation of		
	expenditure, the CA controls the correspondence between the		
	eligible expenditure resulting from the MA's declaration of		
	expenditure and the data available on SIU. Furthermore CA verifies		
	that the declaration of expenditure takes into account the		
	withdrawals, recoveries and all other cancellations. This procedure		
	is detailed in the CA Manual of procedures		
	In accordance with art. 122 (2) of CPR, Member States prevent,		
	detect and correct irregularities and shall recover amounts unduly		
3.3.3. Arrangements for	paid, together with any interest on late payments. They also shall	ANNEX 13 - Process	
deducting amounts	notify the Commission of irregularities that exceed EUR 10.000,00 in	N "Management of	
recovered or amounts to	contribution from the funds.	irregularities" – Sub-	
be withdrawn from	About this, in SIU's relevant "Irregularity" section, data on found	process N2	
expenditure to be declared	irregularities and on amounts to be recovered, detailed between	process 112	
	amounts awaiting recovery, amounts recovered, amounts		
	withdrawn and irrecoverable amounts are recorded.		
	In the case of irregularities that exceed EUR 10.000,00 on the		







general budget of the European Union, a special section is filled in	
with references to the OLAF forms issued. In accordance with art 3	
of EU delegated regulation 2015/1970 irregularities related to CTE	
operational programme are reported to the European Commission	
by the Member State in which the expenditure is paid out by the	
beneficiary in implementing the operation. The Member State shall	
inform the MA, the CA and the AA.	
On the occasion of the presentation of the accounts referred to	
point a) of art 59 (5) of the Financial Regulation, the CA presents to	
the Commission a summary of the amounts withdrawn and	
recovered during the accounting period, the amounts to be	
recovered at the end of the accounting period, recoveries made in	
accordance with Art. 71 and irrecoverable amounts.	
For the calculation of these amounts, the CA uses the data	
summarized in CA's "Register of recoverable amounts and amounts	
withdrawn", in SIU. The register allows to provide data on	
withdrawn and recovered amounts in the accounting year of	
reference, deducted from the statement of expenditure and in	
addition to the amounts of the accounting year of reference to be	
recovered.	
The CA, through the features developed in SIU, verifies the	
correspondence between the recovered amounts, the amounts	
withdrawn and amounts awaiting recovery reported by the MA with	
what is recorded in the Information System.	
In particular, the following checks are made:	
Comparison, at the level of a single operation, between the	
amounts under certification and the ones already certified	
with the previous payment applications, in order to verify	







	<ul> <li>that the recovered or withdrawn amounts are effectively reduced in the MA's new statement of expenditure;</li> <li>Verification of the correct recording in SIU, at level of a single provide the single reduction of the single reduction of</li></ul>		
	<ul> <li>operation, of the information relating to the irregularity found;</li> <li>Verification of the correct recording in SIU, at the level of a single operation, of the acts for income returning;</li> <li>Verify, also through the Nu.Si.Co. regional accounting and budgeting system, of the collection of amounts to be recovered.</li> </ul>		
	Based on the information above, for the purpose of keeping an account of amounts recoverable and of amounts withdrawn, the CA updates the Register of amounts recoverable and amounts withdrawn, developed in SIU.		
			Commission
	According to art. 125, par. 2, letter d), the Managing Authority must "establish a system to record and store in computerised form data on each operation necessary for monitoring, evaluation, financial management, verification and audit, including data on individual	ANNEX 23 - Description of SIU system (including flow chart)	Commission Delegated Reg.(UE) No. 480/2014 of 3 March 2014 laying
4.1 Description of the	participants in operations, where applicable".	,	down general
information system			provisions on the
including a	The Veneto Region has developed an unified electronic system	ANNEX 22 -	European Regional
flowchart for:	named "SIU" (Unified Information System) to support the	Information	Development Fund,
	implementation of all ESI funds Programmes having the Region as	System Users	the European Social
	Managing Authority. The system is designed to support submission	Management	Fund, the Cohesion
	and management of the project proposals as well as monitoring	(GUSI) Manual	Fund and the
	tasks.		European Maritime







	which is based on the evolution and re-use of the	ANNEX 21 - SIU	and Fisheries Fund
	the Veneto Region during the programming period	Application	
2007-2013, wa	s upgraded and improved in order to meet the	Process User	Reg.(UE) No.
requirements se	et out in CPR (articles 122 (3) and 125 (2)).	Manual	1011/2014
The software a	llows to manage all the interactions via electronic		Commission
data exchange	for the entire Programme cycle, starting from the		Implementing
drafting and sul	omission of the applications, to their assessment, the	ANNEX 13 –	Regulation (EU) No
financial mana	gement and control as well as the monitoring	Process E	1011/2014 of 22
requirements.	It allows to manage efficiently the administrative	"Management and	September 2014
mandatory step	s, also by using web services for data exchange with	monitoring system	laying down
certified databa	se or with other e-services (such as the software for	(SIU) – Sub-	detailed rules for
formal registrat	ion of documents receipt or the regional accounting	process E1, E2, E3	implementing
electronic syste	m).		Regulation (EU) No
The electronic	system ensures that all interactions between		1303/2013 of the
beneficiaries ar	d the Managing Authority and between the MA and		European
the CA and A	A are carried out only by electronic means (no		Parliament and of
additional pape	r document exchange is foreseen).		the Council as
In order to opti	mize the management of the information system and		regards the models
data flows, inc	uding management of the data center and system		for submission of
support, the sa	me system is to be used by the Italy-Croatia CBC		certain information
Programme.			to the Commission
Since the sys	tem was originally developed for mainstream		and the detailed
programmes, t	nerefore with Italian and mostly local users, some		rules concerning
adaptation of t	he software was necessary to develop the English		the exchanges of
language versio	n as well as some customizations to make it suitable		information
to the typical ne	eeds of a CBC Programme.		between
			beneficiaries and
The choice to	develop a unified system to support all ESIFs was		managing







based on the many advantages foreseen by the full digitalization	authorities,
and high automation of processes linked to Programme	certifying
implementation and the benefits gained from the perspective of	authorities, audit
transparency and efficiency.	authorities and
	intermediate
The main advantages of an unified system can be identified in the	bodies
following:	
• Administrative simplification: it is strongly hoped that the	Regional
administrative management of similar practices and controls	Government
can be managed in a cross-cutting way across the various	Resolution No. 456
funds. This requires to identify a common path to different	of 07/04/2015 on
processes while retaining the flexibility of configuration	the approval of the
according to the specific needs of the various funds. The	realisation of the
management of a standardized process should also ensure	new Unified
administrative simplification. In this context, SIU allows to	Information System
take advantage of information already held by the	(SIU)
Administration since it is integrated with other available	
databases.	IGRUE/SOGEI
• Automation and interaction with external database: as	Report on
defined in the CPR, computerization of all the information	Information System
flows of the entire administration is required, fostering the	of MA ERDF ROP
use uf digital identity and dematerialisation of documents	Veneto Region 19 –
and guaranteeing the full administrative trcjing. In this	20 June 2017
context, the automation of interactions with external	
archives is also expected.	
• Efficiency in monitoring, reporting and evaluation: by	EGESIF 14-0013 -
delivering a fully digital and unified system, the aim is to	final Annex 3
increase the availability of information in order to improve	







· · · · · · · · · · · · · · · · · · ·		
	the efficiency in monitoring, reporting and evaluation	EGESIF 14-0013 -
	processes. In this context, will be further developed the	final Annex 4
	existing Monitoring System, based on the Business	
	Intelligence and Data Warehouse tools, in order to provide	
	validated and complete information and to provide timely	
	responses to the requests of Programme Authorities and	
	Bodyes and third parties (such as the Community European	
	Court of Auditors,).	
	• Access control and skills: the system must ensure the access	
	authorization and profiling of the users, in line with the	
	respective role. The system is integrated with the regional	
	identity management system and profiles manager.	
	• Unique archive of subjects and personal data: the aim is to	
	create a data base of beneficiaries, managed at the regional	
	level. This database is the single point of collection of	
	validated information about the beneficiaries and leads to a	
	simplification of the process of collecting and updating the	
	information itself.	
	• Transparency: the aim of the Public Administration, and of	
	the Veneto Region, is to ensure administrative transparency	
	vis-à-vis beneficiaries and citizens. With the launch of	
	Programming 2014-2020, more and more attention is being	
	paid to the transparency of data and information, which is of	
	fundamental importance for proper and effective	
	management of the structural funds. The SIU is intended to	
	achieve the fullest transparency for the beneficiaries also	
	providing a unique access point to information.	
	A brief description of the SIU system is provided in ANNEX 24; for	







Т			
	more details, see reference documentation in SIU.		
	<ul> <li>The main modules which compose the SIU, grouped per type, are the following:</li> <li><i>Crosscutting modules</i>: <ul> <li>M1 – Users and access authorisation management</li> <li>M2 –web services for integration, de-materialisation and</li> </ul> </li> </ul>		
	notice		
	<ul> <li>Modules for the management of applications:</li> <li>M3 – Application submission</li> </ul>		
	<ul> <li>M3 – Application submission</li> <li>M4 – Admissibility/eligibility checks and eligibility for financing</li> </ul>		
	• M5 – Payments admissibility checks and payment settlement		
	<ul> <li>M6 – Progress management</li> </ul>		
	Modules for controls, expenses certification and audit:		
	<ul> <li>M7 – Management of irregularities</li> </ul>		
	M8 – Certification of expenses		
	<ul> <li>M9 – Management of controls</li> </ul>		
	• M10 – Audit		
	Modules for monitoring purposes and BI:		
	<ul> <li>M11 – Monitoring data exchange towards IGRUE</li> <li>M12 – Data Warabayas and Business Intelligence</li> </ul>		
	M12 – Data Warehouse and Business Intelligence Modules for transparency		
	M13 – Transparency		
	Integrated modules:		
	<ul> <li>Personal data registration data base ("Anagrafe Unica"): centralised regional database for the registration of pesonal</li> </ul>	ANNEX 24 – SIU timeline	







data	ANNEX 23	_	
<ul> <li>Regionar registry system and document management</li> </ul>	Description of		
	system (inclue		
(archiving of requests and assessment documentation);	flow chart)	ung	
Regional accounting system "NuSiCo" for the management of	now chart)		
commitments, payments, recoveries and other financial			
requests.			
With reference to M4. Decrements where are resistented in the			
With reference to M1, Programme users are registered in the			
Veneto Region logging system named "GUSI". This system is fully			
automatic for users with digital signature, whilst for manually-signed			
requests a validation step is needed. The extension to non-Italians			
users has been entirely developed and put into operation.		DOD 5500 201	
With reference to M3, SIU allows applicants to enter data and to		POR FESR 201	
submit applications. The applicants are led by the system to enter		2020 "Relazione s	
project data according to a logical order. Throughout the application		Sistemi Informat	
process, applicants can view data collected and a final confirmation		adottati dall'ADO	5″
is request by the system before submission. The system supports		version1,	
many consistency checks in order to avoid submission of not valid		09/06/2017	
applications.			
With reference to M4, SIU allows assessors to view submitted			
project data and to enter, record and store assessment data.			
From M5 onwards, SIU customization to the needs of the			
Programme is still on-going, starting from the already developed			
and operational mainstram Programmes SIU version, according to			
the proposal of SIU timeline ANNEX 24.			
A description of the SIU system as implemented for the ERDF			
Regional Operationa Programme is provided in ref. document.			
When fully operational, SIU will be accessible to different			







	Programme Authorities. The system, in fact, will be available to	
	various types of users (beneficiary, person in charge of monitoring /	
	appraisal of projects, AA, CA, etc.). The categories of users enabled	
	to enter data into SIU (and related responsibilities), will be set forth	
	in a specific document.	
	As SIU is integrated with other databases available to Veneto Region	
	officers, it will use information already held by the administration,	
	to apply simplification principles.	
	SIU will contain all information related to the operations financed	
	under the Programme. Each operation will contain all information	
	related to its identification and planning (financial, physical and	
	procedural) as well as on Programme indicators the operation	
	contributes to; subsequently, all the information related to the	
	transactions (financial, physical and procedural, results of the first	
	and second level controls, irregularities, certification) will be	
	included. SIU will allow to record the actions that impose recoveries	
	or withdrawals of contributions following cancellation of all or part	
	of the contribution for an operation.	
	SIU will allow downloading of standardized reports on projects	
	financed by the Programme. SIU Operational Manuals will be the	
	guidance for SIU users.	
	The SIU - Unified Information System - supports integrated	
4.1.1 Collecting,	management and monitoring of operations carried out within the	
recording and storing, in	Programme.	
a computerized form	The SIU is composed of several application modules, each of which	
data on each operation	contributes to the management of operations, recording and storing	
	operational and financial data as described in the previous	
	paragraph.	







	The different modules provide for the collection, registration and	
	computerization of data related to the various types of transactions	
	for the purpose of monitoring, evaluation, financial management,	
	verifying and auditing as provided for in Regulation No. 480/2014,	
	expressly listed in Annex III to the Regulation itself.	
	Access to the SIU is only allowed to the registered and adequately	
	profiled users to limit their action field according to the respective	
	role and competences; the access permit ceases when it is no longer	
	necessary.	
	SIU allows the various types of users (beneficiaries, MA, CA, AA,	
	assessors, etc.) to interface and upload data necessary for the	
	performance of their duties (submitting applications, carrying out	
	administrative and financial audits, certifying expenses, etc.).	
	Each user profile is then enabled to perform specific actions related	
	to its competences within the application modules described and in	
	accordance with what is described in this Description of the	
	Management and Control System.	
	Correctness, security and reliability of data are guaranteed, in	
	addition to the above-described profiling, logging and data retention	
	policies (non-modifiability of documents digitally signed, periodic	
4.1.2 Ensuring that the	and complete backups, system maintenance and upgrades, etc.).	
data referred to in the	The collection, insertion and retention of data concerning indicators	
previous point is	are guaranteed by the above procedures.	
collected, entered and	The SIU is also consistent with the unique communication protocol	
stored in the system	for 2014-2020 programming period set up by the Italian Ministry for	
	Economy and Finance – State General Accounting Institute IGRUE.	
	Managing of data processing activities in SIU is apt to ensure that	
	data are properly filled-in by users, who are supported, where	







<ul> <li>relevant, by appropriate software controls.</li> <li>In the implementation of the SIU, the need to ensure the integrity of data and their rapid recovery in the event of a hardware problem or data loss by human error has been taken into account.</li> <li>For this reason, SIU services have been classified as <i>Mission critical</i>, as they have a significant impact on both public and internal users, and also require a high scalability, availability and recoverability architecture and disaster recovery services.</li> <li>Specifically, the SIU system uses a data security infrastructure consisting of: <ul> <li>Oracle database in active/active cluster configuration, to ensure continuity of service;</li> <li>redundant application component on multiple machines;</li> <li>balanced web presentation server (multi-machine);</li> <li>all systems have their own system disks and data disks on a central storage configured with hw redundancy of disks that allows high tolerance to failures.</li> </ul> </li> <li>All application host systems are subject to full weekly system backup and daily incremental backup with retention of 21 days, in order to be able to restore them in case of various problems that may occur.</li> <li>Safeguarding of data is even more stringent: for the database, a full daily backup and an incremental backup every 30 minutes are parformed. This allows to more the proceeders.</li> </ul>	
be able to restore them in case of various problems that may occur. Safeguarding of data is even more stringent: for the database, a full daily backup and an incremental backup every 30 minutes are	
performed. This allows to meet the recoverability requirements of the data with a maximum loss of 60 minutes in case of disaster. This data protection system is complemented by the Disaster Recovery infrastructure described below.	
Characteristics of Disaster Recovery	







The alignment of data between the primary site where SIU is hosted	
and the Disaster Recovery site occurs through SAN to SAN	
replication. This mechanism applies to all server system disks and	
data system disks that support this mode, ensuring data integrity on	
disk; in the case of SIU this applies to both the Oracle database and	
application servers.	
For SIU, the indicators to be respected for DR are:	
• RPO: Recovery Point Objective, maximum amount of data	
that can be lost. This indicator is placed at one hour.	
• RTO: Recovery Time Objective, the maximum time that DR	
system must become operational once the disaster is	
declared. The maximum value is 24 hours.	
The alignment between the primary site and the site of DR is	
constant through dedicated lines for SAN replication: in case of	
disaster the two sites are isolated from one another to allow the DR	
site to become operational because in that site the system starts	
with the same primary site network addresses.	
A disaster event management procedure has been developed and	
consolidated so that decision-makers in charge of the Veneto Region	
can move to DR in a reasoned manner: once the decision to move to	
DR is taken, the activity of Start DR site can be implemented with all	
operating procedures.	
A DR test site is periodically tested with the aim of verifying:	
<ul> <li>the correct alignment and operation of DR systems;</li> </ul>	
• the correctness of the operating procedures for activating	
the DR infrastructure;	
the knowledge of the operating personnel of the procedures	
and the ability to meet the RTO requirement;	







4.1.3 Ensuring that there is a system which records and stores in a computerized form, accounting records for each operation	<ul> <li>the operation of applications hosted in DR and the fulfilment of the RPO requirement;</li> <li>the organizational capacity of the working group for DR activation.</li> <li>Ordinary system management requires that any significant modification of such system or applications implies also the impact on DR's infrastructure in order to understand which activity / operation should be set up in order to maintain the full functionality of the services provided even in case of disaster.</li> <li>SIU allows acquiring financial information and registering them for each transaction. Each payment request submitted by the beneficiary (by way of advance payment, intermediate payment or final payment) is registered in the SIU system as an entity called "Application for Reimbursement". Each Application for Reimbursement shall be accompanied by all the information necessary for the proper and controlled processing of the same by the MA/JS: identification numbers, supporting documents, payments supported by the beneficiaries, certified amounts.</li> <li>SIU is integrated with the NuSICo system, regional accounting and budget system for managing revenue and expenditure on regional budget (checks on revenues, collections, commitments, orders, settlements and payments). Through the relation between the single accounting activity, the chapters, the commitments, the mandates, the checks on revenues, the collection orders and the acts deriving from them, it is possible to trace the accounting progress of the activities related to the single transaction.</li> </ul>		
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	operation undergoes (administrative, on-the-spot financial and
	execution controls carried out by the MA and the AA, and the
	controls carried out by the CA), in order to provide in real-time the
	control status to all the Programme Authorities or structures in
	charge. If an irregularity is detected as a result of a check, it is
	automatically linked to the Application for Reimbursement with the
	automatic generation of a correction proposal. Each recovery
	decision is recorded in the SIU system at the end of a control
	procedure with the discovery of an irregularity, which is linked to
	the payment application concerned with the resulting financial
	correction. Each amount returned by the beneficiary at any rate is
	recorded in the SIU system for the correction of previously made
	payments.
	The link to the Application for Reimbursement both for the
	recoveries and for all returned amounts allows the calculation at any
	time of the recovered amount and the one to be recovered.
	The system has the necessary functions for the CA to process
	payment applications and allow easy extraction of the information
	needed to aggregate the data in line with the provisions contained
	in the templates provided for in Regulation (EU) No 1011/2014
	(Annex VII), including the amounts related to recoveries.
	The SIU information system has the necessary functions needed for
4.1.4 Maintaining	the CA to take account of the expenses presented to the European
accounting records in a	Commission and of the corresponding contribution to the
computerized form of	beneficiaries. Through these features, all expenditure statements
expenditure declared to	registered in the SIU system are marked, made unchangeable and
the EC and the	historicized for each payment request submitted by the
corresponding public	beneficiaries, on which the MA/JS has carried out administrative or







on-the-spot verification. The supporting documents are linked to all		
including those carried out by the AA. In this way, the system is able		
to determine for each certification what transactions are carried out		
with verified costs and what are the eligible amounts recorded at		
the end of each completed check. No amount for which verifications		
are in progress is certified.		
Each advance payment is accompanied by the supporting		
documents needed to cover it, enabling to identify at any time the		
total amounts certified as advance payment, the portion already		
covered by supporting documents and the one not yet covered for		
which the condition of certifiability are still existing.		
All expenditure certifications and related amounts are associated		
with the relevant accounting year and the system provides the MA,		
CA and AA specific functions for the production of the documents		
that constitute the annual closure of the accounts (management		
declaration, annual summary of the final audit reports and of		
controls carried out). In particular, the system produces in the area		
dedicated to the CA a summary of the accounts based on the		
interim and final interim payment applications submitted during the		
reference accounting year, providing the reports asked for in Annex		
VII to the EC Regulation 1011/2014.		
On the basis of the results of all verifications associated with the		
projects completed by the date of submission of the accounts, the		
system proposes to the CA the additional adjustments to be made		
to the accounts with respect to the content of the interim payment		
applications.		
The information defined in the spending certification process is		
	types of verification, i.e. the controls done on the single operation, including those carried out by the AA. In this way, the system is able to determine for each certification what transactions are carried out with verified costs and what are the eligible amounts recorded at the end of each completed check. No amount for which verifications are in progress is certified. Each advance payment is accompanied by the supporting documents needed to cover it, enabling to identify at any time the total amounts certified as advance payment, the portion already covered by supporting documents and the one not yet covered for which the condition of certifiability are still existing. All expenditure certifications and related amounts are associated with the relevant accounting year and the system provides the MA, CA and AA specific functions for the production of the documents that constitute the annual closure of the accounts (management declaration, annual summary of the final audit reports and of controls carried out). In particular, the system produces in the area dedicated to the CA a summary of the accounts based on the interim and final interim payment applications submitted during the reference accounting year, providing the reports asked for in Annex VII to the EC Regulation 1011/2014. On the basis of the results of all verifications associated with the projects completed by the date of submission of the accounts, the system proposes to the CA the additional adjustments to be made to the accounts with respect to the content of the interim payment applications.	types of verification, i.e. the controls done on the single operation, including those carried out by the AA. In this way, the system is able to determine for each certification what transactions are carried out with verified costs and what are the eligible amounts recorded at the end of each completed check. No amount for which verifications are in progress is certified. Each advance payment is accompanied by the supporting documents needed to cover it, enabling to identify at any time the total amounts certified as advance payment, the portion already covered by supporting documents and the one not yet covered for which the condition of certifiability are still existing. All expenditure certifications and related amounts are associated with the relevant accounting year and the system provides the MA, CA and AA specific functions for the production of the documents that constitute the annual closure of the accounts (management declaration, annual summary of the final audit reports and of controls carried out). In particular, the system produces in the area dedicated to the CA a summary of the accounts based on the interim and final interim payment applications associated with the projects completed by the date of submission of the accounts, the system proposes to the CA the additional adjustments to be made to the accounts with respect to the content of the interim payment applications.







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	made available through historic reporting that can reconstruct the		
	certification framework at any time by distinguishing between the		
	different levels of contribution to the Programme.		
	SIU is adapted to the new certifying rules. The expenditure will be		
	reported per accounting period and shall be confirmed by February		
	15th of the following year while submitting the accounts.		
	Within each accounting period several interim payment applications		
	can be submitted plus only one final application for an interim		
	payment and the Accounts submission.		
	For each accounting period, in the interim payment application as		
	well as in the final application for an interim payment on 31 July the		
	share of expenditure for the reference period will be included in the		
4.1.5 Keeping an	report. On 15 February of the following year, at the close of the		
account of amounts	accounts, the expenditure reported on 31 July can be confirmed.		
recoverable and of	The accounts take into account all adjustments made after the date		
amounts withdrawn	of submission of the final application for an interim payment.		
following cancellation of	Decreases made by the CA during the drawing up of interim and		
all or part of the	final interim payment application, determined by irregularities, are		
contribution for an	recorded as withdrawals or recoveries. All amounts withdrawn		
operation	made after the final application for interim payments and until the		
	presentation of the accounts, besides being registered in SIU, are		
	drawn up, motivated, summarized in a special report in order to fill		
	out Appendix 8 to the Accounts, Reconciliation of Expenses - Art.		
	137 (1) (d) of CPR.		
	Payment applications include, for each priority:		
	• the total amount of eligible expenditure incurred by the		
	beneficiary and paid in implementing operations as recorded		
	in the CA accounting system;		







	<ul> <li>the total amount of public expenditure incurred in implementing operations, as entered in the accounting system of the certifying authority.as recorded in the CA accounting system.</li> <li>For the purposes of the submission of the accounts, the following information, appropriately recorded in SIU in the financial data and in the controls: <ul> <li>the total amount of eligible expenditure recorded and entered into the accounting systems of the certifying authority, which has been included in payment applications submitted to the Commission by 31 July following the end of the accounting period,</li> <li>the total amount of corresponding public expenditure incurred in implementing operations,</li> <li>the total amount of corresponding payments made to beneficiaries in accordance with Art. 132 of CPR, paragraph 1,</li> <li>amounts withdrawn and recovered during the accounting period,</li> <li>recoveries made in accordance with Art. 71 of CPR,</li> <li>non-recoverable amounts,</li> </ul> </li> </ul>	
4.1.6 Keeping records	In the life cycle of an operation, it is possible that a suspension of	







of amounts related to	the project accurs. Causes lie in the suspension cases provided for	
	the project occurs. Causes lie in the suspension cases provided for	
operations suspended by	under EU regulatory framework or other reasons, such as:	
a legal proceeding or by	<ul> <li>Suspended for legal proceeding (as for example provided for</li> </ul>	
an administrative appeal	in Art. 87 (1) (a) of CPR);	
having suspensory	<ul> <li>Suspended for administrative appeal (as for example</li> </ul>	
effects	provided for in Art. 87 (1) (a) of CPR);	
	• Suspended for Major Force Causes (as for example provided	
	for in Art. 87 (1) (b) of CPR);	
	Suspended for other reasons.	
	The functionality of the SIU system enables all the Authorities	
	involved (MA, CA and AA) supporting the recording of such	
	information. All information recorded up to the moment is	
	appropriately frozen and historicized.	
	Appropriate corrective procedures will be initiated after appropriate	
	evaluations by the competent authorities with possible	
	consequences for the certification of expenditure as already	
	described in the previous paragraphs.	
	SIU has been designed to ensure the security, integrity and	
	confidentiality of the data and the authentication of the user,	
	without any restrictions on access to funding for the beneficiaries.	
4.1.7 Indication as to	In this regard, the system:	
whether the systems are	<ul> <li>ensures the respect of privacy and personal data for</li> </ul>	
operational and can	individuals and the confidentiality of commercial information	
reliably record the data	for legal persons, in compliance with the Dlgs. n. 196/2003	
mentioned above	Annex B	
mentioned above	• provides protection against the risk of loss or alteration of	
	the integrity of the electronic archive caused by physical	
	agents (temperature, humidity, theft) and computer	







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	(unauthorized access);	
•	• supports the exchange of data by digital signature or by	
	means of autographed signature for Italian or foreign	
	subjects;	
•	it is interoperable with national (IGRUE) and European	
	frameworks and it allows beneficiaries to submit information	
	once;	
•	It is fully available and operational both in office hours and	
	outside of that time, except for technical maintenance work,	
	and allows to consider the date of electronic submission of	
	information stored in electronic data systems as the official	
	date for submission of documents; all regional servers are	
	synchronized via NTP (Network Time Protocol) protocol with	
	servers that provide this service in an official manner. In	
	particular, the servers to which the Veneto Region refers	
	belong to the following IPs:	
	○ 130.149.17.21: official server hosted at "Technische	
	Universitaet Berlin, D-10587 Berlin, FRG"	
	• 131.188.3.220: official server hosted at "University	
	Erlangen-Nuernberg, D-91058 Erlangen, FRG"	
	<ul> <li>193.67.79.202: official server hosted at "NLnet,</li> </ul>	
	Amsterdam, The Netherlands"	
•	allows data synchronization and transmission;	
•		
	system based on the data stored at subsequent steps of the	
	procedures and allows the production, saving and export of	
	reports based on recorded data;	
	<ul> <li>includes appropriate research tools and supports automated</li> </ul>	







	<ul> <li>calculations, as appropriate;</li> <li>performs automated controls that reduce, as much as possible, repeated exchanges of documents or information;</li> <li>generates warning messages that alert the beneficiary of the possibility of performing certain actions;</li> <li>supports "tracking on line" status that allows the beneficiary to follow the current status of the project;</li> <li>ensures the availability of all previous data and documents processed by the electronic data exchange system and envisages the migration of the same, of the format and of the IT environment at regular intervals.</li> <li>Regarding to SIU operability in the version adapted to the Programme needs, on the date of writing this document, the SIU modules related to the management of access autorisation, Application Form filling in and submissionand asessment of proposal are activated.</li> <li>It is currently integrated with the MOVE application for audit log modules, certification, and audit controls. Such modules, as well as the remaining modules for controls , Expense Certification and Audit Controls are implemented through the re-use of MOVE modules.</li> </ul>	
4.2 Description of the procedures to verify that IT systems security is ensured	From the operational management point of view, the information system is hosted at the CED of Veneto Region, located in controlled access areas. The management of the systems provides for appropriate data protection activities from the point of view of security infrastructure management, as described in Section 4.1.2, including data retention activities with retention of data saved for a given period of time. The primary CED has a Disaster Recovery site	EGESIF 14-0013 - final Annex 3 EGESIF 14-0013 - final Annex 4 Standard ISO/IEC







such as a disaster recovery backup infrastructure where all	27001
"Mission-critical" data and statements are replicated.	("Information
All services are provided through the adoption of secure protocols	technology -
such as https.	Security techniques
SIU security is guaranteed by subdivision into different levels (as	- Information
described in the architecture). Each level is placed on a network	security
segment separated by a firewall, bringing the database network to	management
be more secure with double firewalling.	systems –
Impact penetration tests are also used to prevent intrusion.	Requirements") of
There is also an Intrusion Detection system in the information	2013
infrastructure that also works in mode "Prevention", allowing users	
to block a whole series of attacks recognized by the system itself.	Standard ISO/IEC
Servers are equipped with antivirus systems and are now hardened	27002
to enable the increase of the security level.	("Information
To access the system, all users must be accredited in advance; for	technology -
this purpose it will be used the SIU module for managing access	Security techniques
authorisations integrated with the service called GUSI. Accreditation	- Code of practice
can be done in different ways depending on the type of user that	for information
needs to be accredited. However the user profiling is always	security controls")
ensured in such a way as to guarantee and protect the data entered.	of 2013
External users, in order to benefit from the services made available	
by the SIU, must apply for accreditation to the information system	
where, once the data of the request have been entered and	
confirmed, they must:	
When using digital signatures, download the form already	
filled in from the system, digitally sign it, re-attach it to the	
application, read the privacy information and proceed with	
the submission of the request. The request at this point is	







	<ul> <li>charged by the system and automatically registered. Finally, the system automatically validate the practice and notify the applicant by mail of the SIU access authorization.;</li> <li>In the case of an autographed signature, print the form, sign it manually, scan it and attach it to the application, read the privacy information and proceed with the submission of the application. In this case, the system will automatically record it, but for the validation of the request a prior check by an operator will be required on the regularity of the attached documents (duly signed application form and valid identity document). Once this check is carried out, the operator will manually validate the required users, to which the notification emails will be sent with the SIU access authorisation.</li> <li>For internal users, the request for access to the SIU system is managed by the Management Authority, which through the support of regional ICT service provides the appropriately profiled access credentials.</li> </ul>	
4.3 Description of the current situation as regards implementation of the requirements of art. 122 (3) of CPR	SIU allows all exchanges of information between Beneficiaries and Programme Authorities to be carried out through electronic data exchange. The information system, aligned with the 2014-2020 programming protocol, allows the transmission of data to the National Monitoring System for the subsequent forwarding to the European Union.	









## List of Appended documents to the Description of Management and Control System

- 1) ANNEX 1 General Programme Flowchart
- 2) ANNEX 2 MA organisation chart (specifying members and units)
- 3) ANNEX 3 JS organisation chart (specifying members and units)
- 4) ANNEX 4 CA organisational chart
- 5) ANNEX 5 Flowchart indicating all bodies involved in the processing of the application for reimbursement
- 6) ANNEX 6 Flowchart on notification of irregularities
- 7) ANNEX 7 List of NUTS III Regions participating in the Programme
- 8) ANNEX 8 MA Manual of Operations
- 9) ANNEX 9 CA Manual of Procedures
- 10) ANNEX 10 Manual for the management of the Technical Assistance budget (TA Manual)
- 11) ANNEX 11 JS Manual of Operations
- 12) ANNEX 12 JS Recruitment procedures document
- 13) ANNEX 13 Management and control system processes







- 14) ANNEX 14 Programme factsheets (n.1, 2, 3, 4,5,6,8) and Assessment Manual
- 15) ANNEX 15 MC Rules of Procedure
- 16) ANNEX 16 Audit trail scheme
- 17) ANNEX 17 Description of the Italian FLC system
- 18) ANNEX 18 Description of the Croatian FLC system
- 19) ANNEX 19 Control checklists
- 20) ANNEX 20 Guidelines on control and anti-fraud / irregularities (to be developed)
- 21) ANNEX 21 SIU application process user manual
- 22) ANNEX 22 Information System Users Management (GUSI) Manual
- 23) ANNEX 23 Description of SIU system
- 24) ANNEX 24 SIU timeline
- 25) ANNEX 25 Template of Subsidy Contract
- 26) ANNEX 26 Template of Partnership Agreement
- 27) ANNEX 27 Template of LP and PP Declarations
- 28) ANNEX 28 Template of off-line Application Form







29) ANNEX 29 – Template of declaration of impartiality and confidentiality (for assessors)

30) ANNEX 30 – HIT Template of Confirmation and Application for Reimbursement

31) ANNEX 31 – HIT Template of Certificate of Verified Expenditure

32) ANNEX 32 – HIT Template of Progress Report

33) ANNEX 33 – HIT Template of JS Checklists for Progress Report



